

<u>Institute for Development of Freedom of Information (IDFI)</u>

Assessment of the Openness of State Archives

Country: Georgia

Archival Institution: National Archives of Georgia

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Information (IDFI), Researcher

The project was funded by the <u>Open Society Institute Budapest Foundation (OSI)</u> and has been implemented by a Georgia-based civil society organization <u>Institute for Development of Freedom of Information (IDFI)</u>

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Methodology for Evaluation of Openness of State Archives (OSA)

Introduction

The public has the right of access to archives of public bodies. Openness of archives is not only an issue related to interests of historians or specialists, but an issue of access to information, which in itself is a human right. The OSA Methodology is envisioned to be universal with the goal of assessing the standards of access to archives, identifying the strengths and weaknesses of the legal frameworks and their enforcement firstly in post-soviet space and then around the globe.

Structure and Logic

The Methodology is composed of 86 indicators, each of which granted different weight and index of social importance.

The Methodology covers all the major components of openness of state archives: from the legislative framework, to access to archival files in the reading room and via online sources, and freedom of access to archival files/records and relevant databases (online sources, catalogues, inventories, etc.).

The selection of indicators for the Methodology was largely based on the principles of access to archives adopted by the International Council on Archives (ICA) that elaborated the following general principles:

- Archives and archivists should promote the widest possible access to archival materials and provide an impartial service to all users.
- Archives and archivists should respect both access to information and privacy, and act within the boundaries of relevant legislation.
- Institutions holding the archival fonds ensure that restrictions on access are clear and of stated duration, are based on pertinent legislation, acknowledge the right of privacy, and respect the rights of owners of private materials.
- The access rules apply equally to all individuals without discrimination. When a closed
 file is reviewed and access to it is granted to a member of the general public, the file is
 available to all other members of the public under the same terms and conditions.

Various best practices were also reviewed: the analytical report "Open Access to KGB Archives: Ukraine's Experience for Eastern Partnership Countries" ("Открытый доступ к архивам КГБ: Украинский опыт для стран восточного партнерства"), a guide-book "Right for the Truth" ("Право на правду"), as well as other best practices and adopted documents. We also analyzed all the archival and other relevant laws in each country to be evaluated.

The documents and standards mentioned above do not contain methodologies or indicators for evaluating archives; this we elaborated through cooperation with our partners. **The resulting methodology is unique by its essence.** All the indicators have been properly referenced.

During the indicator selection and elaboration process, an effort was made to ensure that our Methodology could be used for all state archives in the target states. The Methodology and its

indicators were elaborated with the active participation of the organizations and independent experts, who have the most expertise and experience in given area.

The indicators are divided into five groups (benchmark indicators) that represent the key characteristics of a well-functioning system of open access to the state archives in post-soviet countries. These groups are:

- 1. Homogeneity of the legislative framework:
 - 1.1 General archival legislation;
 - 1.2 Other legislation referring to FOI and archives;
 - 1.3 Archive services:
- 2. Website: Archive websites and distant and online services;
- 3. Reading room: Services and procedures for the researchers physically working in the archives.

Limitations

Access to archives varies significantly by country. The OSA Methodology is intended to be applicable on a global scale, meaning that the indicators cannot be too specific and cannot cover all the possible variations and exceptions.

About the Project

The Methodology has been developed within the framework of the project - <u>Enhancing Openness</u> of State Archives in Former Soviet Republics.

The project was funded by the Open Society Institute Budapest Foundation (OSI) and has been implemented by a Georgia-based civil society organization <u>Institute for Development of Freedom of Information (IDFI)</u> on its initial stage together with the nine partner organizations or/and individual experts from each country in the Eurasian region covered by the project:

- Armenia, Hranush Kharatyan Historian, archivist. Has worked as a head of archives direction of NGO Hazarashen - Armenian Center for Ethnological Studies. At the moment is working on the publication of the book of memory of deportation of Armenians in 1949 in cooperation with the National Archives of Armenia.
- Azerbaijan, Eldar Zeynalov Human rights activist and journalist. Has experience of working in the Archive of Political Documents of Azerbaijan (former united Azerbaijan Communist party archive). Founding director of NGO - Human Rights Center of Azerbaijan.
- Belarus, Dmitriy Drozd Historian, archivist, publicist, photographer (the member of the Union of Photographers of Belarus). Researcher of the Belarusian Documentation Center. Author of six books and hundreds of articles. In 2016 won human rights award in the Journalist of the Year nomination.
- Bulgaria, Momchil Metodiev Editor in Chief of the Christianity and Culture Journal and Research Fellow at the Institute for Studies of the Recent Past, Sofia, Bulgaria. He took part in the compilation of several documentary collections published by the Bulgarian Dossier Commission and has worked for several Bulgarian and international projects researching the communist past.

- Czech Republic, Pavel Zacek MP of the Czech Republic and the Lecturer at CEVRO
 Institute. He served as the first Director of the Czech government agency and research
 Institute for the Study of Totalitarian Regimes, investigating the crimes of the
 Communist regime of Czechoslovakia.
- Georgia, Anton Vatcharadze Archives and Soviet Studies Direction Head of the
 Institute for Development of Freedom of Information (IDFI) Organization based in
 Tbilisi, Georgia, which promotes human rights and good governance by raising civic
 awareness through sound informational reports, research and policy recommendations.
- Hungary, Sandor Horvath Head of Department for Contemporary History and Senior Research Fellow at the Institute of History, Research Centre for the Humanities, Hungarian Academy of Sciences; The primary coordinator of the international research project COURAGE - "Cultural Opposition – Understanding the Cultural Heritage of Dissent in the Former Socialist Countries"; The founding editor of the Hungarian Historical Review.
- Kazakhstan, Alexandra Tsay Independent research fellow in cultural studies and an art curator based in Almaty, Kazakhstan. Is Memory Studies Specialist and has worked in the archives of Kazakhstan
- Kyrgyzstan, Nurbek Toktakunov Human rights activist, lawyer, Director of the Partner Group Precedent. The main directions of the organization are: administrative legal proceedings, access to information, transparency of the state budget, public administration in the field of judicial system.
- Lithuania, Vytautas Staricovicius Lecturer at Vilnius University, Department of
 History. He also works at the Lithuanian Museums' Centre of Information, Digitisation,
 and LIMIS. Vytautas Staricovicius is a historian researching the Soviet history, politics of
 history and memory culture in Central and Eastern Europe.
- Latvia, Edgars Engizers Faculty member at the Baltic International Academy. He is an author of various research papers on the recent history of Baltic States.
- Moldova, Igor Casu Historian. Director of the Center for the Study of Totalitarian Regimes. Professor of the State University of Moldova. Has years of working experience in archives.
- Poland, Małgorzata Łukianow Assistant professor at the Institute of Philosophy and Sociology, Polish Academy of Sciences and Managing editor at "ASK: Research and Methods". She has worked on the project "Formation of social memory in post-migration communities".
- Romania, Alexandru Murad Mironov Faculty Member at the History
 Department, University of Bucharest. He is an author of a number of articles on the
 history of Communist Romania.
- Russian Federation, Lawyer. Has worked on related issues of freedom of information and human rights. Member of human rights organization which is advocating on access to the information from the state institutions and data protection.
- Tadjikistan, Parviz Mullojonov Historian at Whitman College and the Former
 Chairman of the Board of the Tajik branch of the OSI. He has been one of the country's

active civil society activists since the middle of the 90's. Has worked for various international agencies and organizations such as Human Rights Watch/Helsinki, UNCHR, UNDP and ADB.

- Ukraine, Anna Oliinik Director of the Center for the Study of the Liberation
 Movement. Anna participated in our conference in 2018 and presented about the public initiatives and cooperation with state archives in Ukraine
- Uzbekistan, Historian Has worked in state archives. Graduate Student at the Institute of Asian and African Studies in one of the European Universities. In its initial stage, the project Enhancing Openness of State Archive in Former Soviet Republics covers only the Eastern Partnership (EaP) Region, Russia, and some of the Central Asian states; however, we are planning to scale the methodology up to larger regions in the future. Due to a large number of archives in some countries (e.g. Russia, with 15 state archives on the federal level) not all the archives are evaluated in the above countries. We will continue to evaluate the archives that have not been evaluated at the first stage of the project in the future.

Scoring System

Indicators included in the OSA Methodology are granted different weight and provided by index of social importance, which is measured by one of the four qualitative indicators (4, 3, 2 or 1). Such indexes will show the importance of the indicator and its influence on the openness of archives.

Each indicator can be evaluated by the interim score from 0 to 1 points, depending on the completeness of the answer, or the indicator cannot be applied to the given archive:

- 1. Gives a complete answer to the question maximum 1 point.
- 2. Gives a high quality answer to the question 0.75
- 3. Gives a medium quality answer to the question 0.5
- 4. Gives a low quality answer to the question 0.25
- 5. Does not answer the question -0
- 6. The indicator cannot be applied to the given archive (-)

The final score of each indicator is calculated by multiplying its interim score by its social importance index.

For instance, if the indicator's social importance index is 4 and its interim score is 0.75 points, the final score of the indicator will be 3.

With a total of 86 indicators, openness of a state archive is rated on the scale of 0 to 252. The points will be converted to percentages for easier understanding and visualization.

At the same time, we are keeping in mind that not all the indicators can be applied to each state archive we are assessing. For example, if we are assessing archives which do not contain any fonds or files on repressive state institutions, we will not deduct points for non-relevant indicators. In such cases, the final result and the percentage will be calculated based only on relevant indicators.

Each scoring component is evaluated separately.

This scoring system and the structure of the methodology allows us to represent the results in two ways:

- 1. **Results by Separate State Archives** Each archive will be assessed with the relevant indicators. The results will be converted in percentages and the average result will be calculated.
- 2. **Country Overall Results and Rating** The country overall results are represented using percentages (0-100%). Countries are then ranked by their overall results.

Visualization

Visualizing the results of the assessment is crucial to the goal of the methodology. For this purpose, the overall points received by each country shall be shown graphically using the scale of 0-100%, divided into 4 quarters of a specific color:

- Low compliance with the OSA Standards 0% to 25% (red)
- Average compliance with the OSA Standards 26% to 50% (orange)
- Good compliance with the OSA Standards 51% to 75% (yellow)
- Excellent compliance with the OSA Standards 76% to 100% (green)

Visualizations will also include spider graphs depicting the countries' results by benchmark indicators and multi-colored bar graphs for comparing the countries' results in defined categories.

Terminology

This methodology uses universally accepted archival terminology as well as a few terms of its own design, in order to make the key distinctions easier. This terminology was adopted and put online by the ICA (see this link). Because of the specifics of the post-soviet archives and in order to avoid misunderstanding in some of the terms, we made our glossary bilingual, in English and Russian.

- Archive(s) Refers to the archival institution, rather than the archival holding.
 An organization or place that collects, keeps and makes available for usage the records (archival documents). Also referred as archival repository.
 Agency or program responsible for selecting, acquiring and preserving archives, making them available, and approving destruction of other records.
 - **Архив(ы)** Имеется в виду скорее архивное учреждение, чем массив архивных документов.1) Архив может представлять собой организацию или место, где хранятся и доступны для пользования архивные документы. Так же называют архивохранилищем. 2) Архив может представлять собой организацию или компьютерную программу, которые обеспечивают отбор архивных документов на хранение, комплектование и обеспечение сохранности архивного фонда, предоставление доступа к архивным документам.

- 2. National Archival Fonds Historically developed and constantly filled up set of the archival documents which are reflecting material and spiritual life of society, having historical, scientific, social, economic, political and cultural value and is subject to continuous storage. Национальный Архивный Фонд Исторически сложившаяся и постоянно пополняемая совокупность архивных документов, отражающих материальную и духовную жизнь общества, имеющих историческое, научное, социальное, экономическое, политическое и культурное значение, подлежащих постоянному хранению.
- 3. **Archival fonds (record group)** The entire body of records of an organization, family, or individual that have been created and accumulated as the result of an organic process reflecting the functions of the creator.
 - **Архивный фонд** Общая совокупность архивных документов, находящихся на хранении в архиве или другом документохранилище.
- 4. **File** A record or group of records related by use or topic, typically housed in a folder. **Дело** Архивный Документ или совокупность архивных документов, относящихся к одному вопросу или участку деятельности, помещенных в отдельную папку.
- 5. **Record** Single document created or received by a person, family, or organization, public or private, in the conduct of their affairs that are preserved because of the enduring value contained in the information they contain or as evidence of the functions and responsibilities of their creator. In this methodology, it refers to the records that are exclusively paper-based (text on paper) and not electronic formats, photographs, motion pictures, videos, sound recordings and other that generally refers to an archival record.
 - **Архивный документ** Единый документ, созданный или полученный лицом, семьей или организацией, публичной или частной, в ведении своих дел, которые сохраняются из-за непреходящей ценности, содержащейся в содержащейся в них информации или в качестве доказательства функций и обязанностей их создателя. В этой методологии это относится к записям, которые являются исключительно бумажными (текст на бумаге), а не электронными форматами, фотографиями, кинофильмами, видеороликами, звукозаписью и другими, что обычно относится к архивной записи.
- **6. Copy** A document that arises as a result of the reproduction of the information of the record with the change or replacement of the medium, accurately reproducing the content, all or part of the external features of the record.
 - **Копия документа** Документ, возникший в результате воспроизведения информации архивного документа с изменением или заменой носителя, точно воспроизводящий содержание, все или часть внешних признаков архивного документа.
- 7. **Finding Aid** A set of archival reference books and accounting documents (the list of the fonds, inventories, fonds reviews, catalogs, indexes, etc.) that provide a search for the information included in this fonds and accounting of its records.
 - **Научно-справочный аппарат к архивному фонду** Совокупность архивных справочников и учетных документов (лист фонда, описи, обзоры фонда, каталоги, указатели и т.д.), обеспечивающих поиск включенной в данный фонд информации и учет входящих в негоархивных документов.
- **8. Guide book** A finding aid giving a general account of all or part of the holdings of one or several archives, and/or manuscript repositories. A guide is usually arranged byfonds, record/archive group, or collection and classes or series therein.
 - **Путеводитель по фондам Архива** Архивный справочник, содержащий в систематизированном порядке характеристики или краткие сведения об архивных

- фондах и предназначенный для ознакомления с его составом и содержанием. Справочник, содержащий общие сведения обо всех или части документов одного или нескольких архивов и/или хранилищ рукописей. Путеводитель обычно составлен в соответствии архивными фондами, архивными документами/группой документов, или коллекциями, подразделяющимися на классы или серии.
- 9. **Inventory** Reference and accounting document containing a systematic list of files of the archive fonds, intended for disclosure of their content and accounting. **Опись** Справочный и учетный документ, содержащий систематизированный перечень дел архивного фонда, предназначенный для раскрытия их содержания и учета.
- 10. Access to the archive—The right, opportunity or means of finding, using or approaching documents and/or information(or a system of archives). Access may also be affected by the physical state of the materials, or the need to conserve them.
 Доступ к архивным документам Предусмотренные нормативными актами право, возможность и средства поиска, использования документов архива или/и информации (или системы архивов). На доступ может также влиять физическое состояние материалов или необходимость их сохранности.
- 11. **Researcher** –Any physical person, domestic or a foreign citizen, who applied for the access to the Archive's reading room or is using the data published by the Archive online for the scientific, personal or other purpose not prohibited by law. **Исследователь** –Любое физическое лицо, гражданин страны или иностранец, обратившийся за доступом в читальный зал Архива или использующий данные, опубликованные архивом онлайн в научных, личных и других, не запрещенных законом целях.
- 12. **Usage of archival data** Application of information of records in cultural, scientific, political, economic targets and for ensuring legitimate rights and the interests of citizens. **Использование архивных данных** Применение информации архивных документов в культурных, научных, политических, экономических целях и для обеспечения законных прав и интересов граждан.
- 13. Social and legal notices from the Archive Documents issued by the archive of birth, death, marriage, divorce, repression, rehabilitation, reward, professional-technical, secondary and the higher education, academic degree, registration and the cancellation of registration of a citizen to a concrete address, change of name, surname and nationality e.t.c..

 Социально-правовые уведомления из архива Документы выданные архивом о рождении, смерти, браке, разводе, репрессии, реабилитации, вознаграждении, образовании / ученой степени, регистрации / отмены регистрации гражданина по конкретному адресу, изменении имени, фамилии или гражданства и. т. д.
- 14. **Propertynotices** Documents issued by the archive confirming the property right. **Уведомления о собственности** –Документы, выданные архивом, подтверждающие право собственности.
- 15. **Declassify** To make records that have been restricted for reasons of national security accessible to individuals without security clearance. **Рассекречивать** Снимать гриф секретности и связанные с ним ограничения в доступе к архивным документам.
- 16. **Personally identifiable information** Information that a) can be used on its own or with other information to identify, contact, or locate a single person, or b) to identify an individual in context.

- **Персональные данные**—Любая информация, которая а) может быть использована для идентификации того субъекта персональных данных, к которому она относится, либо б) которую возможно прямо или косвенно связать с субъектом персональных данных.
- 17. **Day** In the context of this methodology a day implies a working day. **День** В контексте данной методологии, один рабочий день.
- 18. **Repressive state institutions** State institutions which implemented the repressive actions. **Система репрессивных органов** Государственные учреждения которые проводили репрессивные действия.
- 19. **FOI** Freedom of Information/ Свобода Информации.

Methodology Indicators

1.1 General archive legislation

#	Social Importance Index	Indicator	Final Score	Relevant Article from the Law (if applicable)
1.1.1	4	Access to archival fonds (files and records) is granted equally to any researcher – both foreign and domestic citizens a) Yes - 1 b) The Archive has unequal conditions of access with the advantage for the domestic citizens – 0.25	Answer: a) Score: 4	Chapter 6 of the Law of Georgia On the National Archival Fund and National Archives does not include advantages for domestic citizens.
1.1.2	4	 Access to the reading room is: a) Unrestricted, any researcher can use the reading room – 1 b) The Archive limits access of researchers to the reading room based on the principle of equal treatment guaranteed by law – 0.5 c) The Archive limits access of researchers to the reading room at its discretion and provides a written substantiation of this decision – 0.25 d) The Archive limits access of researchers to the reading room at its discretion without providing substantiation – 0 	Answer: a) Score: 4	Chapter 6 of the Law of Georgia On the National Archival Fund and National Archives does not include any restrictions.
1.1.3	4	Access to the Archive reading room	Answer:	Chapter 6 of the Law of Georgia

		a) Domestic and foreign citizens enjoy equal rights to access the Archive reading room – 1 b) In order to access the reading room, foreign citizens have to submit certain paperwork in addition to what is demanded from domestic citizens - 0.75 c) According to the subordinate legal act, the waiting time to get access to the reading room for foreign citizens is longer, than for domestic ones - 0.5 d) The Archive provides foreign citizens with unequal conditions of access to the reading room, by the principles mentioned in both <i>b</i> and <i>c</i> points of this section - 0	a) Score: 4	On the National Archival Fund and National Archives does not include different documents or prolonged time for foreign citizens; In practice, domestic and foreign citizens enjoy equal rights.
1.1.4	4	Upon turning down a request to access archival fonds and finding aid: a) The Archive provides a written substantiation – 1 b) The Archive provides only with oral substantiation – 0.25 c) The Archives does not provide any substantiation – 0	Answer: a) Score: 4	In practice, upon turning down a request to access the reading room or archival fonds/finding aid, the researcher is warned only verbally. Usually a researcher is provided with an oral substantiation, and, if need be, a written one, when his/her request to access a fond/file is turned down.
1.1.5	3	Do individuals with unserved or unacquitted conviction have access to the Archive: a) Yes – 1 b) Only individuals with unserved or unacquitted conviction for serious crime or felony have restricted access to the Archive- 0.75 c) No - 0	Answer: a) Score: 3	Law of Georgia On the National Archival Fund and National Archives does not include any restrictions for individuals with unserved or unacquitted convictions.
1.1.6	3	Differences in terms of access depends on whether the organization (e. g. university) is asking for access or an individual: a) No differences – 1 b) The difference in terms of access	Answer: a) Score: 3	No differences on legislative level or in practice.

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		depends on whether it is a state		
		body or an NGO – 0,5		
		c) Different – 0		
1.1.7	4	Access to archival fonds' records (originals or	Answer:	Point 1/8/e.c. of the Ordinance
		copies) only for getting insight in the reading	b)	of the Government of Georgia
		room or website:	Score: 2	'On the Approval of the Amount
				of Fees, Procedures for Payment
		a) is free of charge – 1		of Fees and Time Frames for
		b) is free of charge for digital copies,		Services Rendered by the Legal
		but paper copies require payment –		Entity under Public Law the
		0,5		National Archives of Georgia
		c) is not free of charge – 0		Operating under the Governance
		of is not nee of charge o		of the Ministry of Justice of
				Georgia'.1
1.1.8	4	The Archive has the discretionary authority	Answer:	Article 22 and 23 of the Law of
		to refuse access to any file/fonds or finding	a)	Georgia On the National Archival
		aid (except for classified files or those	Score: 4	Fund and National Archives
		containing legally protected personal		
		information):		
		,		
		a) The Archive grants access to any file		
		or finding aid – 1		
		b) The grounds for restricting access to		
		files or finding aid are granted to the		
		Archive by the law – 0.75		
		c) The grounds for restricting access to		
		files or finding aid are granted to the		
		Archive by a subordinate legal act		
		(order of the head of the archive) –		
		0		
1.1.9	2	The law or subordinate legal act list the	Answer:	No specific restrictions listed in
		restrictions to accessing the reading room or	a)	the law or subordinate legal act,
		archival fonds/files and define the relevant	Score: 2	but in practice at the reading
		terms (except for classified files or those		room a researcher's request may
		containing legally protected personal		be refused for example 'because
		information):		of possible damage to the
				document'.
		a) Yes – 1		
		b) No – 0		
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1.1.10	2	The Archive allows other public institutions,	Answer:	Law of Georgia On the National
		private organizations and citizens to use its	a)	Archival Fund and National
		files/records for exhibition or other purposes	Score: 2	Archives states that 'the original
		that do not endanger the physical condition		document for the purpose of

¹ Further on the Ordinance of the Govenment of Georgia 'On the Approval of the Amount of Fees, Procedures for Payment of Fees and Time Frames for Services Rendered by the LEPL - the National Archives of Georgia'

		 of the files/records: The Archive allows other public institutions to use the originals and copies of its files/records. The Archive allows other public institutions to use only copies of its files/records. The Archive allows private organizations to use the originals and copies of its files/records. The Archive allows private organizations to use only copies of its files/records. The Archive allows natural persons to use the originals or copies of its files/records. The Archive allows natural persons to use the originals or copies of its files/records. The Archive allows natural persons to use only copies of its files/records. The law or subordinate legal acts allow actions of all 6 categories – 1 The law or subordinate legal acts allow only actions of the categories 1 - 4 - 0.75 The law or subordinate legal acts only allow actions of the categories 1 - 2 - 0.5 The law or subordinate legal acts do not allow any of the above actions – 		exhibition is used by the rule as defined by the Minister', but as of 22.06.2018 this rule isn't adopted; The final score defined according to practice.
1.1.11	3	Responsibility for the illegal usage of the personal data lies: a) Only upon the Researcher, who is using the personal data illegally - 1 b) The Archivist and the Researcher, who is using the personal data illegally, share the responsibility – 0.5 c) Only upon the Archivist - 0	Answer: b) Score: 1.5	Law of Georgia On Personal Data Protection places the responsibility on data processors including relevant public institutions as well as citizens.
1.1.12	2	Declassified fonds, files or records that have been already published (with accordance to the Law or subordinate legal act) may not be re-classified:	Answer: a) Score: 2	The law does not stipulate prohibition, but in practice there have not been any cases of reclassification.

		a) No - 1 b) Yes - 0		
1.1.13	4	Declassified fonds, files, or records that have not been published may be re-classified: a) May not be reclassified – 1 b) Can be re-classified, according to the law, if it is necessary to defend the fundamental human rights, freedoms and legal interests, for violated rights rehabilitation and to avoid causing harm to the human health and security – 0,5 c) May be reclassified – 0	Answer: b) Score: 2	The law does not stipulate prohibition, but in practice there have not been any cases of reclassification.
1.1.14	4	Formerly classified fonds, files, or records cannot be destroyed: a) Cannot be destroyed – 1 b) Can be destroyed – 0	Answer: b) Score: 0	Archival laws and normative acts do not provide for the destruction of archival documents of former secret fonds; Article 13 of the Law on State Secrets provides for the destruction of documents
1.1.15	4	Upon the termination of the statutory period, the archival fonds becomes declassified by the Archive itself, established committee or other authorized body: a) Right away after the termination of the statutory period - 1 b) Based on the request of a citizen or a legal entity - 0.5	Answer: a) Score: 4	containing state secrets. Article 13 of the Law of Georgia On State Secrets; The archival law or subordinate legal acts do not regulate the termination of the statutory period, but in practice fonds become declassified right away after the termination period.
1.1.16	4	Classification of the fonds, files, or records after the termination of the statutory period: a) Cannot be prolonged - 1 b) Can be prolonged on the special occasions defined by law - 0.5 c) Can be prolonged according to the subordinate legal act (the order of the Director of the Archive or similar) - 0	Answer: b) Score: 2	Articles 16 and 17 of the Law of Georgia On State Secrets
1.1.17	1	National legislation does not recognize the	Answer:	Relevant laws do not recognize

		concept of 'Secret Archives' or 'Secret fonds', without making available for researchers information about them and the finding aid: a) No - 1 b) Yes - 0	a) Score: 1	such a concept.
1.1.18	3	It is inadmissible by law to hide the existence of classified records: a) Yes - 1 b) The law does not contain a relevant provision - 0.75 c) Admissible, according to the level of access - 0.5 d) No - 0	Answer: b) Score: 2.25	-
1.1.19	2	The Archive provides social and legal notices from the records included in the fonds of the repressive state institutions: a) Provides for everyone - 1 b) Provides only to the relevant individual, his / her lawful representative or a relative - 0.75 c) Provides for everyone, but using restrictions (e. g. only from the cases of those, who have been rehabilitated) - 0.5 d) Doesn't provide - 0	Answer: c) Score: 1	Indicator does not apply to the archive.
1.1.20	4	Files and records of the repressive state institution's fonds are accessible in the reading room for any researcher: a) Yes - 1 b) No - 0	Answer: a) Score: 4	Indicator does not apply to the archive.
1.1.21	4	The law prohibits classifying of fonds (neither full, nor partial), files, or records held by the repressive state institutions: a) Prohibited by law – 1 b) Prohibited by a subordinate legal act – 0.75 c) There is no information on this in the law or subordinate legal acts – 0.25	Answer: c) Score: 1	-

		d) Allowed by law or subordinate legal act – 0		
1.1.22	1	After attaching a file or record to the archive fonds, a natural or legal person is obligated to transfer this file or record to the archive or other entity authorized to store the national archive fonds: a) Is not obligated if it meets the terms of storage – 1 b) Is obligated – 0.25	Answer: a) Score: 1	Article 14 of the Law of Georgia On the National Archival Fund and National Archives
1.1.23	2	The legislation recognizes the existence of private archives and provides the protection and autonomous management of their records: a) Recognizes, but does not have control over their activity - 1 b) Recognizes, but has control over their activity - 0,5 c) No - 0	Answer: b) Score: 1	Article 14 of the Law of Georgia On the National Archival Fund and National Archives

Maximum amount of points to receive in benchmark indicator group N1.1: 72

Amount of points relevant to the current archive: 72

Received points: 54.75
Percentage (%): 76.04%

1.2 Other legislation in the country related to the freedom of information and archives [Law on Personal Data Protection and other similar legislative acts]

#	Social Importance Index	Indicator	Final Score	Relevant Article of the Law (if applicable)
1.2.1	4	It is forbidden to classify as a state secret a file or a record that has information about the violation or restriction of human fundamental rights, freedoms and legitimate interests, or about obstruction of rehabilitation of these rights, as well as harm to human health and security: $a) Yes-1 \\ b) No-0$	Answer: a) Score: 4	Article 7 of the Law of Georgia On State Secrets
1.2.2	3	Access to records containing personal data, personal or/and family secrets, data about	Answer: c)	Article 22 of the Law of Georgia On the National Archival Fund

		private life or containing threats to the person's security since the moment of their creation is granted after a period of: a) 50 years or less – 1 b) 51-74 years – 0.75 c) 75-99 years – 0.5 d) 100 years or more – 0.25	Score: 1.5	and National Archives
1.2.3	3	A period of time since the individual's death, after which access to the records containing his/her personal data, including personal or/and family secret data about private life or containing threats to the person's security, is granted after: a) 30 years or less - 1 b) 31-50 years - 0.5 c) 50 more than 50 years - 0	Answer: a) Score: 3	Article 7 of the Law of Georgia On Personal Data Protection
1.2.4	3	Information containing personal data, including personal or/and family secret, will be made publicly available before the legally defined period in case of death of this person, if this information is going to be used for historical, statistical, or other scientific research purposes: a) The information is declassified and made available – 1 b) The information is declassified and made available only upon approval of a legal heir – 0.5 c) The information remains classified until the expiration of the legal period – 0	Answer: a) Score: 3	Article 7 of the Law of Georgia On Personal Data Protection
1.2.5	2	Usage of records containing personal data, including personal or/and family secret that is subject to wide public interest is allowed for historical, statistical, or scientific purposes if the person cannot be identified: a) Yes -1 b) No -0	Answer: a) Score: 2	Article 4 of the Law of Georgia On Personal Data Protection
1.2.6	2	Files containing personal data, including personal or/and family secret, of an individual applying for an elective office (in	Answer: a) Score: 2	Article 44 of the General Administrative Code of Georgia

		the representative institutions) or has been appointed on a political or state-political position does not constitute information with limited access, with the exception of certain information that is defined otherwise by law: a) Such information does not constitute information with limited access – 1 b) Such information does not constitute information with limited access, but only upon consent of the individual – 0.5 c) Such information constitutes information with limited access or relevant law does not foresee this principle – 0.25		
1.2.7	3	The Archive is obligated to provide a written reasoning and legal substantiation for its decision to refuse to provide a record, including personal or/and family secret, containing personal data: a) Is obligated – 1 b) Can provide an oral explanation – 0.25 c) Is not obligated – 0	Answer: a) Score: 3	Article 44 of the General Administrative Code of Georgia; In practice, archive is providing oral explanation.
1.2.8	4	The Law on Personal Data Protection does not apply to the archives or fonds of repressive state institutions: a) Does not apply – 1 b) The law does not contain a relevant provision – 0.25 c) Applies – 0	Answer: b) Score: 1	There is no relevant article in the Law On the National Archival Fund and National Archives; Article 3, paragraph 3 of the Law of Georgia On Personal Data Protection.

Maximum amount of points to receive in benchmark indicator group N1.2: **24**

Amount of points relevant to the current archive: 24

Received points: 19.5
Percentage (%): 81.25%

1.3 Archive services

#	Social		Final	Relevant Article of the Law (if
	Importance	Indicator	Score	applicable)
	Index		Score	аррисаоте)

1.3.1	3	The following is defined by the law or subordinate legal acts: 1) Types of service provided by the Archive 2) Fees assigned to the archival services and their standard timeframes; 3) Fees set for archival services provided in accelerated timeframes; 4) Rules for paying the above fees; 5) Terms for paying the above fees. a) Law or subordinate legal acts include all 5 categories – 1 b) Law or subordinate legal acts include only categories 3-4 – 0.75 c) Law or subordinate legal acts include only categories 1-2 – 0.5 d) Law or subordinate legal acts do not include any of the above – 0	Answer: a) Score: 3	Ordinance of the Government of Georgia On the Approval of the Amount of Fees, Procedures for Payment of Fees and Time Frames for Services Rendered by the LEPL - the National Archives of Georgia
1.3.2	3	The main services provided by the Archive are: 1) Collection of files under a specific thematic query. 2) Answering non-standard thematic queries on specific facts, events or records. 3) Preparation and delivery of sociallegal notices. 4) Providing services to the researchers in the reading room. 5) Temporary storage of files belonging to organizations / institutions. 6) Arranging finding aids for the records belonging to organizations / institutions. 7) Restoration of files/records. a) The Archive provides all 7 and other types of services – 1 b) The Archive provides 5-6 of the above service types – 0.75 c) The Archive provides 3-4 of the above service types – 0.5 d) The Archive provides 1-2 of the above service types – 0.25 e) The Archive does not provide	Answer: a) Score: 3	Ordinance of the Government of Georgia On the Approval of the Amount of Fees, Procedures for Payment of Fees and Time Frames for Services Rendered by the LEPL - the National Archives of Georgia

		any of the above services – 0		
1.3.3	2	The standard time for issuing notices is: a) 3-5 working days - 1 b) 6-10 working days - 0.5 c) 11 or more working days - 0.25	Answer: b) Score: 1	Article 7 of the ordinance of the Government of Georgia On the Approval of the Amount of Fees, Procedures for Payment of Fees and Time Frames for Services Rendered by the LEPL - the National Archives of Georgia
1.3.4	2	The cost of preparing and providing social-legal notices (apart from property notices) ordered by citizens (in a standard time limit) is: a) 0%-0.49% of the average wage ² in the country - 1 b) 0.5% - 1.49% - 0.75 c) 1.5% and more - 0.25	Answer: b) Score: 1.5	Article 1.7 of the ordinance of the Government of Georgia On the Approval of the Amount of Fees, Procedures for Payment of Fees and Time Frames for Services Rendered by the LEPL - the National Archives of Georgia
1.3.5	2	The cost of preparing and delivering property notices ordered by citizens (in a standard time limit) is: a) 0%-1.99% of the average wage in the country - 1 b) 2%-4.99% - 0.75 c) 5% and more - 0.25	Answer: c) Score: 0.5	Article 1.7 of the ordinance of the Government of Georgia – 'On the Approval of the Amount of Fees, Procedures for Payment of Fees and Time Frames for Services Rendered by the LEPL - the National Archives of Georgia'
1.3.6	3	Discounts defined by the law or subordinate legal acts on the provision of social-legal notices apply to: 1) Persons with disabilities 2) War veterans and persons with equal status; 3) Internally displaced persons / refugees; 4) Socially vulnerable; 5) Rehabilitated victims of repressions 6) University students; 7) Pensioners. a) Discounts apply to all 7 groups – 1 b) Discounts apply to only 4-6 groups – 0.75 c) Discounts apply to only 2-3	Answer: b) Score: 2.25	Article 16 of the ordinance of the Government of Georgia On the Approval of the Amount of Fees, Procedures for Payment of Fees and Time Frames for Services Rendered by the LEPL - the National Archives of Georgia

² See official data from last year from the statistics buereau in the country or this <u>website</u>.

		groups – 0.5 d) Discounts apply to only 1 group – 0.25 e) The Archive does not offer any discounts – 0		
1.3.7	3	Discounts defined by the law or subordinate legal act on the provision of social-legal notices apply equally to the domestic and foreign citizens: a) Discounts apply equally – 1 b) Discounts apply to only those foreign citizens who have a status of a student or a person with disabilities – 0.75 c) Discounts apply to only those foreign citizens with temporary residence or work permits – 0.5 d) Discounts do not apply to foreign citizens – 0	Answer: a) Score: 3	Ordinance of the Government of Georgia On the Approval of the Amount of Fees, Procedures for Payment of Fees and Time Frames for Services Rendered by the LEPL - the National Archives of Georgia
1.3.8	3	The prices of the archival services (both notices and the ones of the reading room) are equal for the domestic and foreign citizens: a) Yes - 1 b) The prices are higher for the foreign citizens - 0	Answer: a) Score: 3	Ordinance of the Government of Georgia On the Approval of the Amount of Fees, Procedures for Payment of Fees and Time Frames for Services Rendered by the LEPL - the National Archives of Georgia

Maximum amount of points to receive in benchmark indicator group N1.3: 21
Amount of points relevant to the current archive: 21

Received points: 17.25 Percentage (%): **82.14%**

2. Website

#	Social Importance Index	Indicator	Final Score	Relevant Article from the Law (if applicable)
2.1	3	The Archive has a multilingual website:	Answer:	
			a)	
		a) The Archive has a website in the	Score: 3	
		official state language as well as in		
		English or Russian – 1		https://archive.gov.ge/
		b) The Archive website is available only		
		in the official state language – 0.25		
		c) The Archive does not have a website –		
		0		

2.2	3	The Archive website contains archive related legislation: a) In the official state language and in English of Russian – 1 b) Only in the official state language – 0.75 c) The Archive website does not contain archive related legislation – 0	Answer: a) Score: 3	https://archive.gov.ge/en/samart lebrivi-aktebi
2.3	3	The Archive website explains the types of services it offers (or it is possible to find answers in the FAQ section of the website): a) Information about services of the Archive is available in the official state language and in English or Russian – 1 b) Information about services of the Archive is available only in the official state language – 0.75 c) The Archive website does not provide such information – 0	Answer: a) Score: 3	https://archive.gov.ge/en/kitkhva -pasukhi
2.4	3	The Archive website provides information about the access procedure for the researchers, working hours and working rules: a) In the official state language and in English or Russian – 1 b) Only in the state language – 0.75 c) The Archive website does not provide such information – 0	Answer: a) Score: 3	https://archive.gov.ge/en/mkvlevarta-momsakhureba
2.5	2	 The Archive website contains a list of archival fonds (or a guide book) with the following key information: The name of the fonds; Chronological span of the fonds; Amount of information stored in the fonds (the number of records/ files or metric measure); Language(s) of the information stored in the fonds; Location of fonds; Description of the archival groups, which the archival fonds are divided into: a 	Answer: c) Score: 1	https://archive.gov.ge/en/fondeb i

		detailed description of the thematic or structural groups into which the archival fonds is organized; 7. Status: classified/declassified. a) All 7 categories of information are present – 1 b) Between 4 and 6 of the required categories of information are present – 0.75 c) Only 2 or 3 of the required categories of information are present – 0.5 d) Only 1 required category of information is present – 0.25 e) There is no list of the archival fonds - 0		
2.6	3	The Archive website provides the possibility to request and receive the documents of the finding aid online: a) The Finding aid documents are proactively available on the Archive website – 1 b) It is possible to make a request for the finding aid documents and receive them online – 0.75 c) The Archive website does not have an online request option – 0	Answer: a) Score: 3	https://archival- services.gov.ge/fonds/welcome/a ids
2.7	3	The Archive website contains copies of inventories of archive fonds: a) 76-100% of fonds – 1 b) 51-75% of fonds – 0.75 c) 26-50% of fonds – 0.5 d) 1-25% of fonds – 0.25 e) Inventories of fonds are not available – 0	Answer: c) Score: 1.5	-
2.8	3	The Archive website provides the ability to request and receive official legal documents (archive notices) online using the system of electronic document turnover in accordance with the legal norms and fees: a) It is possible to request as well as receive these documents – 1 b) It is possible to either request or receive these documents – 0.75	Answer: a) Score: 3	Archive made this availability during the Coronavirus outbreak on the limited number of archival services. https://archive.gov.ge/ge/distant siuri-momsakhureba-1

		c) The Archive website does not provide this ability – 0		
2.9	3	The Archive website provides the ability to request and receive scanned records online according to the legal norms and fees: a) It is possible – 1 b) It is not possible – 0	Answer: b) Score: 0	-
2.10	3	The Archive is obliged by the law or the subordinate legal act to publish periodically the results of its ongoing work (reports) and other public information: a) Once every 6 months (apart from annual reports) – 1 b) Annually – 0.75 c) Once in a period of more than 1 year – 0.5 d) The Archive does not publish such information – 0	Answer: b) Score: 2.25	https://archive.gov.ge/ge/sajaro- informatsia
2.11	3	 The Archive is obligated by the law or the subordinate legal act to publish the following information on its website: A description of the structure and functions of the Archive. Annual reports. Information about the head of the Archive and other responsible persons. Information about the person (persons) responsible for ensuring access to the public information and their contact information. Information about the personnel of the Archive – list of employees and identities of the vacancy competitions winners. All 5 (or more) categories of information are available – 1 Only 3-4 categories of information are available – 0.75 Only 1-2 categories of information are available – 0.25 None of the above information is available – 0 	Answer: a) Score: 3	https://archive.gov.ge/en

2.12	3	The Archive is obligated by the law or the subordinate legal act to publish the following public information on its website:	Answer: a) Score: 3	
		 Forms and samples of administrative complaints. Information on the rules of appeal. Information on the annual budget of the Archive. Information about the income received by the Archive though its archival services. Information about public procurement. Information about the Archive assets, including the transfer and use of property. All 6 (or more) categories of information are available – 1 Only categories 1 through 3 are available – 0.5 Only categories 1 through 2 are available – 0.25 None of the above information is available – 0 		https://archive.gov.ge/en

Maximum amount of points to receive in benchmark indicator group N2: 35

Amount of points relevant to the current archive: **35**

Received points: 28.75
Percentage (%): 82.14%

3. Reading room

#	Social Importance Index	Indicator	Final Score	Relevant Article from the Law (if applicable)
3.1	2	In order to get access to the archive, the	Answer:	
		researchers need to provide only their ID card	a)	
		and filled out application or recommendation	Score: 2	
		letter:		
		 a) It is prohibited to demand any other documents from researchers to grant them access to the reading room – 1 b) The Archive requests additional documents from researchers to grant them access to the reading room – 0 		Practice; https://archive.gov.ge/en/mkvlev arta-momsakhureba
3.2	4	Individuals can get remote access to the archive	Answer:	Practice;
		via e-mail (or special form on website):	a)	https://archive.gov.ge/en/mkvlev

		a) Yes – 1 b) No – 0	Score: 4	arta-momsakhureba
3.3	2	Foreign citizens are granted access to the Archive by the Archive on its own and not by another institution (e. g., the Ministry of Foreign Affairs): a) Are granted by the archive – 1 b) Are granted by another institution – 0.25 c) Foreign citizens do not have access to the Archive - 0	Answer: a) Score: 2	Practice; https://archive.gov.ge/en/mkvlev arta-momsakhureba
3.4	4	Waiting time after requesting access as a researcher in the Archive is: a) Archive provides access in short order, the same day, after the confirmation of authenticity of the submitted documents – 1 b) 1-2 working days – 0.75 c) 3-5 working days – 0.5 d) more than 5 working days – 0.25	Answer: c) Score: 2	https://archive.gov.ge/en/mkvlev arta-momsakhureba
3.5	3	The number of weekly working hours of the Archive reading room is: a) more than 40 hours – 1 b) 31-40 hours – 0.75 c) 21-30 hours – 0.5 d) 20 hours or less – 0.25	Answer: b) Score: 2.25	http://www.archives.gov.ge/en/ mkvlevarta-darbazi
3.6	3	The number of days per year when the reading rooms are closed (excluding weekends and public holidays): a) 0-12 working days - 1 b) 13-31 working days - 0.75 c) more than 31 working days - 0.5	Answer: b) Score: 2.25	http://www.archives.gov.ge/en/ mkvlevarta-darbazi
3.7	4	The Archive grants fully adapted environment for disabled people to work in the reading room: a) Yes - 1 b) The Archive is partly adapted - 0,5 c) No - 0	Answer: b) Score: 2	

3.8	3	Rules of conduct for the researchers are available in the reading rooms in printed or electronic format: a) Available – 1	Answer: a) Score: 3	Practice
		a) Available – 1 b) Unavailable – 0		
3.9	3	In the reading room, the researchers sign a statement that they have read and agreed to follow the rules of conduct, ethics norms and archive legislation:	Answer: a) Score: 3	
		 a) The Archive provides the researchers with the relevant documentation to be read and signed - 1 b) The reading room does not practice this procedure - 0 		Practice
3.10	3	Contact information (phone number, e-mail) of the Archive regulatory body or the individual in charge is available in the reading room for submitting complaints:	Answer: a) Score: 3	Practice
		a) Available – 1 b) Unavailable – 0		
3.11	4	Access to finding aid documents in the reading room is available:	Answer: b) Score: 2	
		 a) In short order if the online version exists, or in a reasonable time for a document (in a paper-based form) to be provided in the readers room – 1 b) The following day – 0.5 c) More than one day later – 0.25 		Practice
3.12	4	Finding aid documents are available in an electronic searchable format in the reading room:	Answer: d) Score: 1	
		 a) 76-100% of finding aid documents are in electronic searchable format – 1 b) 51-75% of finding aid documents are in electronic searchable format – 0.75 c) 26-50% of finding aid documents are in 		Practice
		electronic searchable format – 0.5 d) Finding aid documents are available in electronic but scanned and		

		unsearchable format – 0.25		
		e) Finding aid documents are not		
		available in electronic format – 0		
3.13	1	The archivists share draft inventories of fonds	Answer:	
		with the researchers if the final versions are	a)	
		lacking (if this does not damage these	Score: 1	
		documents):		Practice
		\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \		
		a) Yes – 1		
		b) No – 0		
3.14	4	The researchers can access the database of the	Answer:	
0,11	-	scanned records in the reading room:	c)	
			Score: 2	
		a) All records that have already been		
		scanned are available for every		
		researcher – 1		
		b) After filling out a request form for a		
		specific record, the archive processes		
		the request and makes the record		
		available for this specific researcher the		Practice
		same day – 0.75		
		c) After filling out a request form for a		
		specific record, the archive processes		
		the request and makes the record		
		available for this specific researcher the following day – 0.5		
		d) There is no possibility to receive		
		scanned records in the reading room –		
		0		
3.15	4	The Archive allows the uploading of already	Answer:	
		scanned records from the Archive server to an	c)	
		electronic data holder:	Score: 1	Practice; Ordinance of the
		a) Yes, it is free of charge, the researcher		Government of Georgia On the
		pays only for the service (e. g. a CD) - 1		Approval of the Amount of Fees,
		b) Available for a lower price than		Procedures for Payment of Fees
		scanning - 0.5		and Time Frames for Services
		c) Available for the price of scanning –		Rendered by the LEPL - the
		0.25		National Archives of Georgia
		d) It is not possible - 0		
3.16	3	Waiting time after a researcher orders a record:	Answer:	Practice; Ordinance of the
		, and the second	b)	Government of Georgia On the
		a) 0-24 hours – 1	Score:	Approval of the Amount of Fees,
		b) 1-2 working days – 0.75	2.25	Procedures for Payment of Fees
		c) 3-4 working days – 0.5		and Time Frames for Services

		d) more than 5 working days – 0.25		Rendered by the LEPL - the
				National Archives of Georgia
3.17	3	Number of records a researcher can order simultaneously: a) more than 20 files – 1 b) 11-20 files – 0.75 c) 6-10 files – 0.5 d) 1-5 files – 0.25	Answer: c) Score: 1.5	Practice
3.18	3	A researcher can make a onetime bulk order – a request of more files than is permitted, if they are contained in one collection or box: a) This option is available – 1 b) This option is unavailable – 0	Answer: b) Score: 0	Practice
3.19	3	A researcher can submit online requests for the files that can be picked up in the reading room after a pre-determined period: a) This option is available – 1 b) This option is unavailable – 0	Answer: b) Score: 0	Not available on website and in practice
3.20	2	The cost of copying³ one page of a record (in a standard time limit) is: a) 0%-0.09% of the average wage in the country - 1 b) 0.1% - 0.19% - 0.75 c) 0.2% and more - 0.25	Answer: c) Score: 0.5	Article 1.10 of the Ordinance of the Government of Georgia On the Approval of the Amount of Fees, Procedures for Payment of Fees and Time Frames for Services Rendered by the LEPL - the National Archives of Georgia
3.21	2	The cost of copying ⁴ one photo (in a standard time limit) is: a) 0%-0.49% of the average wage in the country - 1 b) 0.5%-1.49% - 0.75 c) 1.5% and more - 0.25	Answer: b) Score: 1.5	Article 1.16 of the Ordinance of the Government of Georgia On the Approval of the Amount of Fees, Procedures for Payment of Fees and Time Frames for Services Rendered by the LEPL - the National Archives of Georgia
3.22	3	Discounts defined by the law or the subordinate legal act on the paid archival services in the reading room apply to: 1) Persons with disabilities; 2) War veterans and persons with similar	Answer: c) Score: 1.5	Ordinance of the Government of Georgia On the Approval of the Amount of Fees, Procedures for Payment of Fees and Time Frames for Services Rendered by the LEPL - the National

³If the prices of the copies of the documents of different periods of time differ significantly, the appraiser should take the average value.

⁴If prices of the copies made from negatives and postives differ, the appraiser should take the average value.

		status; 3) Rehabilitated victims of repressions; 4) Internally displaced individuals / refugees; 5) Socially vulnerable persons; 6) School students; 7) University students; 8) Pensioners; 9) Persons with academic degrees. a) Discounts apply to all 9 groups – 1 b) Discounts apply only to 6-8 groups – 0.75 c) Discounts apply only to 4-5 groups – 0.5 d) Discounts apply only to 1-3 groups – 0.25 e) The Archive does not offer any discounts – 0		Archives of Georgia
3.23	3	Discounts defined by the law or the subordinate legal act on the paid archival services in the reading room apply equally to domestic and foreign citizens: a) Discounts apply equally – 1 b) Discounts apply to only those foreign citizens, who have a status of a student, academic degree or a person with disabilities – 0.75 c) Discounts apply to only those foreign citizens, who have a temporary residence or work permit – 0.5 d) Discounts do not apply to foreign citizens – 0	Answer: a) Score: 3	Ordinance of the Government of Georgia On the Approval of the Amount of Fees, Procedures for Payment of Fees and Time Frames for Services Rendered by the LEPL - the National Archives of Georgia
3.24	2	Researchers can use stationary computers in the Archive reading room: $ a) Yes-1 \\ b) No-0 $	Answer: a) Score: 2	Practice
3.25	2	Researchers are allowed to use their own electronic devices for processing and storing information (computers, tablets, flash drives, external hard drives) in the Archive reading room: a) $Yes - 1$ b) $No - 0$	Answer: a) Score: 2	Practice

3.26	1	The Archive reading room has internet access: a) $Yes - 1$ b) $No - 0$	Answer: a) Score: 1	Practice
3.27	2	If the Archive has a microfilm collection a microfilm reader is available for use in the reading room: a) The Archive offers a microfilm reader – 1 b) The Archive has a microfilm collection, but does not offer a microfilm reader – 0	Answer: b) Score: 0	Practice
3.28	2	Working conditions with the microfilms at the reading room: 1) The Archive offers the possibility to save the microfilm files in PDF format for free; 2) The Archive allows to take pictures from the microfilm files (screen); 3) The Archive allows to print the microfilm files for a fee; a) The Archive offers all 3 services – 1 b) The Archive offers 1 or 2 services (where service N1 is necessarily included) – 0.75 c) The Archive offers both services N2 and N3 – 0.5 d) The Archive offers only 1 service N2 or service N3 – 0.25 e) The Archive does not offer any of the mentioned services – 0	Answer: e) Score: 0	Practice
3.29	4	Photographing of records in the Archive reading room is allowed using the researcher's own copying devices (photo camera, cell phone, portable scanner): a) Allowed and free of charge – 1 b) Allowed but not free of charge – 0.25 c) Photographing of records using the researcher's own devices is prohibited – 0	Answer: c) Score: 0	Practice; Ordinance of the Government of Georgia On the Approval of the Amount of Fees, Procedures for Payment of Fees and Time Frames for Services Rendered by the LEPL - the National Archives of Georgia
3.30	2	After the copies of records are ordered a researcher has to wait for:	Answer: b)	Practice

3.31	2	 a) 0-24 hours - 1 b) 1-2 working days - 0.75 c) 3-4 working days - 0.5 d) 5 working days or more - 0.25 Number of record copies a researcher can order simultaneously: a) Unlimited (within reasonable limits) - 1 b) 51-100 scanned pages - 0.75 c) 21-50 scanned pages - 0.5 d) 1-20 scanned pages - 0.25 	Score: 1.5 Answer: a) Score: 2	Practice
3.32	4	In case the archive refuses a researcher access to the damaged record or file: a) The Archive offers the researcher a scanned copy of the record or file – 1 b) The Archive places the record or file in the list of 'records to be restored' and informs the researcher about the date of restoration – 0.75 c) The Archive does not provide information about the condition of the record or the file and restoration date – 0	Answer: c) Score: 0	Practice
3.33	4	The Archive has a list of damaged records or files that cannot be provided and the researchers are informed about it beforehand: a) The Archive has such a list and provides it to the researchers – 1 b) The Archive has such a list but does not provide it to the researchers – 0.5 c) The Archive does not have such a list – 0	Answer: b) Score: 2	Practice
3.34	4	The period of time defined by the subordinate legal act for the restoration of the damaged records or files is: a) 1 year or less - 1 b) more than 1 year - 0.5 c) Is not defined - 0	Answer: c) Score: 0	Is not defined by law or subordinate legal act
3.35	1	Individuals that are unable to visit the archive	Answer:	Practice

personally can hire a proxy researcher:	b)	
	Score: 0	
 a) The Archive has its own proxy researchers or can provide contacts of private proxy researchers – 1 b) The Archive does not provide such a service – 0 		

Maximum amount of points to receive in benchmark indicator group N3: 100

Amount of points relevant to the current archive: 100

Received points: **53.25**Percentage (%): **53.25**%

Maximum points to receive in all benchmark indicator groups:	
Maximum amount of points relevant to the current archive:	252
Overall received points:	173.5
Percentage of overall openness:	68.85%

Evaluator's Commentary:

Legislation on the storage and use of archival materials in Georgia needs a detailed revision. Some of the provisions need clearer terms or commentary. In particular, regulations on the destruction of materials, including the secret ones, are not clearly defined. Laws and subordinate legal acts do not determine a specific approach to the materials that contain information about the victims of political repressions.

Although indicator 1.1.3. received maximum 4 points, there are still complains in 2017 and 2018, mainly from foreign citizens that they weren't granted access to the reading room, or granted too late, after their business trip was over.

- 2.5 Website contains this information only in Georgian.
- 3.1 The National Archive of Georgia requests only an ID card and filled in application, therefore, indicator N3.1 receives maximum points.

But, in practice, the Archive's demand that 'The written request should include the researcher's proof of the need to have access to the reading room of the National Archival Fund's documents due to work or study purpose. If circumstances indicated in the written request confirms the need to get acquainted with the documents of the National Archival Fond or/and to make an extract from the documents based on scientific-research or other purposes of the interested person' gives a possibility of interpretation and leaves space for archival official to deny access to the reading room.

Also the following demand from the Archive – *'The researcher must present a new written request in case of changing the topic of research'* and additional 5 days waiting time is a big problem especially for researchers from foreign countries.

3.33 – The fact that the list of damaged or lost records isn't available in the reading room is a negative fact because there will always be a chance that someone will hide a record this way.

General Comments:

The National Archives of Georgia is the main institution that unites 4 central state archives: Historical, Film-Photo-Audio, Modern and Contemporary, as well as Kutaisi city archives and other regional branches. The first three abovementioned archives are located on the same address – Tbilisi, #1 Vazha-Pshavela Ave. The Law On National Archival Fonds and the National Archives and other internal orders and regulations are used to manage the National Archives of Georgia.

The National Archive of Georgia is under supervision of the Minstry of Justice of Georgia.

The Archive provides various types of services. Receiving official documents from it is easy, because it's carried out by the Public Service Hall of Georgia. Preparation and delivery of social-legal notices are specified in relevant laws and strictly follow the timeframe, cost and overall rules.

The reading room of the National Archives of Georgia is well equipped. A new reading room was opened in late 2017 with up to 60 desks for researchers and good illumination; however, the room is noisy, because its windows face one of the busiest avenues in Tbilisi.

The reading room lacks proper finding aid documents: some of the inventories are from 1950s and in very bad physical condition. Very few digitized documents are available in the reading room of the Archive, with almost no finding aid tools for it. Many of the inventories are handwritten. Only the Central Historical Archive has a multilingual guide-book.

The National Archives of Georgia has an informative website from the PR/marketing point of view, but it is absolutely less useful for scholarly purposes.

The other major problem is the fact that, even though archives in Georgia are regulated by a single law (On the National Archival Fonds and the National Archives), MIA and other state archives, except for the National Archives, have established their own regulations or charters of internal order. Therefore, different archives have different working conditions and there is no unified strategy of physically storing documents, keeping records, processing search queries and usage of documents in scientific issues.

Employees of archives are generally helpful to the researchers. According to feedback from many researchers, officials st the Central Historical, Film-Photo-Audio, Mordern and Contemporary and other archives are also helpful.

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Organization: Information for Development of Freedom of Information (IDFI)

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