

<u>Institute for Development of Freedom of Information (IDFI)</u>

Assessment of the Openness of State Archives

Country: Russia

Archival Institution: Central Archive of Federal Security Service of Russia

Evaluator: Lawyer

The project was funded by the <u>Open Society Institute Budapest Foundation (OSI)</u> and has been implemented by a Georgia-based civil society organization <u>Institute for Development of Freedom of Information (IDFI)</u>

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Methodology for Evaluation of Openness of State Archives (OSA)

Introduction

The public has the right of access to archives of public bodies. Openness of archives is not only an issue related to interests of historians or specialists, but an issue of access to information, which in itself is a human right. The OSA Methodology is envisioned to be universal with the goal of assessing the standards of access to archives, identifying the strengths and weaknesses of the legal frameworks and their enforcement firstly in post-soviet space and then around the globe.

Structure and Logic

The Methodology is composed of 88 indicators, each of which granted different weight and index of social importance.

The Methodology covers all the major components of openness of state archives: from the legislative framework, to access to archival files in the reading room and via online sources, and freedom of access to archival files/records and relevant databases (online sources, catalogues, inventories, etc.).

The selection of indicators for the Methodology was largely based on the principles of access to archives adopted by the International Council on Archives (ICA) that elaborated the following general principles:

- Archives and archivists should promote the widest possible access to archival materials and provide an impartial service to all users.
- Archives and archivists should respect both access to information and privacy, and act within the boundaries of relevant legislation.
- Institutions holding the archival fonds ensure that restrictions on access are clear and of stated duration, are based on pertinent legislation, acknowledge the right of privacy, and respect the rights of owners of private materials.
- The access rules apply equally to all individuals without discrimination. When a closed
 file is reviewed and access to it is granted to a member of the general public, the file is
 available to all other members of the public under the same terms and conditions.

Various best practices were also reviewed: the analytical report "Open Access to KGB Archives: Ukraine's Experience for Eastern Partnership Countries" ("Открытый доступ к архивам КГБ: Украинский опыт для стран восточного партнерства"), a guide-book "Right for the Truth" ("Право на правду"), as well as other best practices and adopted documents. We also analyzed all the archival and other relevant laws in each country to be evaluated.

The documents and standards mentioned above do not contain methodologies or indicators for evaluating archives; this we elaborated through cooperation with our partners. **The resulting methodology is unique by its essence.** All the indicators have been properly referenced.

During the indicator selection and elaboration process, an effort was made to ensure that our Methodology could be used for all state archives in the target states. The Methodology and its

indicators were elaborated with the active participation of the organizations and independent experts, who have the most expertise and experience in given area.

The indicators are divided into five groups (benchmark indicators) that represent the key characteristics of a well-functioning system of open access to the state archives in post-soviet countries. These groups are:

- 1. Homogeneity of the legislative framework:
 - 1.1 General archival legislation;
 - 1.2 Other legislation referring to FOI and archives;
 - 1.3 Archive services:
- 2. Website: Archive websites and distant and online services;
- 3. Reading room: Services and procedures for the researchers physically working in the archives.

Limitations

Access to archives varies significantly by country. The OSA Methodology is intended to be applicable on a global scale, meaning that the indicators cannot be too specific and cannot cover all the possible variations and exceptions.

About the Project

The Methodology has been developed within the framework of the project - <u>Enhancing Openness</u> of State Archives in Former Soviet Republics.

The project was funded by the Open Society Institute Budapest Foundation (OSI) and has been implemented by a Georgia-based civil society organization <u>Institute for Development of Freedom of Information (IDFI)</u>on its initial stage together with the nine partner organizations or/and individual experts from each country in the Eurasian region covered by the project:

- Armenia Hranush Kharatyan, <u>NGO "Hazarashen" Armenian Center for Ethnological Studies</u>, Researcher
- Azerbaijan Eldar Zeynalov, Human Rights Center, Director, Journalist
- Belarus Dmitriy Drozd, <u>Belarusian Documentation Center</u>, Researcher
- Georgia: Anton Vatcharadze, <u>Institute for Development of Freedom of Information</u> (<u>IDFI</u>), Researcher
- Kazakhstan Araylim Musagallieva, Eurasian National University, Professor
- Kyrgyzstan Nurbek Toktakunov, Partner Group "Precedent", Director
- Moldova Igor Casu, Center for Study of Totalitarian Regimes and Cold War, State University of Moldova, Historian
- Russia –Lawyer
- Ukraine Ihor Chernichenko, Kharkiv Human Rights protection Group, Historian
- Uzbekistan Historian

In its initial stage, the project - Enhancing Openness of State Archive in Former Soviet Republics covers only the Eastern Partnership (EaP) Region, Russia, and some of the Central Asian states; however, we are planning to scale the methodology up to larger regions in the future. Due to a large number of archives in some countries (e.g. Russia, with 15 state archives on the federal level) not all the archives are evaluated in the above countries. We will continue to evaluate the archives that have not been evaluated at the first stage of the project in the future.

Scoring System

Indicators included in the OSA Methodology are granted different weight and provided by index of social importance, which is measured by one of the four qualitative indicators (4, 3, 2 or 1). Such indexes will show the importance of the indicator and its influence on the openness of archives.

Each indicator can be evaluated by the interim score from 0 to 1 points, depending on the completeness of the answer, or the indicator cannot be applied to the given archive:

- 1. Gives a complete answer to the question maximum 1 point.
- 2. Gives a high quality answer to the question 0.75
- 3. Gives a medium quality answer to the question 0.5
- 4. Gives a low quality answer to the question 0.25
- 5. Does not answer the question -0
- 6. The indicator cannot be applied to the given archive (-)

The final score of each indicator is calculated by multiplying its interim score by its social importance index.

For instance, if the indicator's social importance index is 4 and its interim score is 0.75 points, the final score of the indicator will be 3.

With a total of 88 indicators, openness of a state archive is rated on the scale of 0 to 257. The points will be converted to percentages for easier understanding and visualization.

At the same time, we are keeping in mind that not all the indicators can be applied to each state archive we are assessing. For example, if we are assessing archives which do not contain any fonds or files on repressive state institutions, we will not deduct points for non-relevant indicators. In such cases, the final result and the percentage will be calculated based only on relevant indicators.

Each scoring component is evaluated separately.

This scoring system and the structure of the methodology allows us to represent the results in two ways:

- 1. **Results by Separate State Archives** Each archive will be assessed with the relevant indicators. The results will be converted in percentages and the average result will be calculated.
- 2. **Country Overall Results and Rating** The country overall results are represented using percentages (0-100%). Countries are then ranked by their overall results.

Visualization

Visualizing the results of the assessment is crucial to the goal of the methodology. For this purpose, the overall points received by each country shall be shown graphically using the scale of 0-100%, divided into 4 quarters of a specific color:

- Low compliance with the OSA Standards 0% to 25% (red)
- Average compliance with the OSA Standards 26% to 50% (orange)
- Good compliance with the OSA Standards 51% to 75% (yellow)
- Excellent compliance with the OSA Standards 76% to 100% (green)

Visualizations will also include spider graphs depicting the countries' results by benchmark indicators and multi-colored bar graphs for comparing the countries' results in defined categories.

Terminology

This methodology uses universally accepted archival terminology as well as a few terms of its own design, in order to make the key distinctions easier. This terminology was adopted and put online by the ICA (see this link). Because of the specifics of the post-soviet archives and in order to avoid misunderstanding in some of the terms, we made our glossary bilingual, in English and Russian.

- Archive(s) Refers to the archival institution, rather than the archival holding.
 An organization or place that collects, keeps and makes available for usage the records (archival documents). Also referred as archival repository.
 Agency or program responsible for selecting, acquiring and preserving archives, making them available, and approving destruction of other records.
 - **Архив(ы)** Имеется в виду скорее архивное учреждение, чем массив архивных документов.1) Архив может представлять собой организацию или место, где хранятся и доступны для пользования архивные документы. Так же называют архивохранилищем. 2) Архив может представлять собой организацию или компьютерную программу, которые обеспечивают отбор архивных документов на хранение, комплектование и обеспечение сохранности архивного фонда, предоставление доступа к архивным документам.
- 2. National Archival Fonds Historically developed and constantly filled up set of the archival documents which are reflecting material and spiritual life of society, having historical, scientific, social, economic, political and cultural value and is subject to continuous storage. Национальный Архивный Фонд Исторически сложившаяся и постоянно пополняемая совокупность архивных документов, отражающих материальную и духовную жизнь общества, имеющих историческое, научное, социальное, экономическое, политическое и культурное значение, подлежащих постоянному хранению.
- 3. **Archival fonds (record group)** The entire body of records of an organization, family, or individual that have been created and accumulated as the result of an organic process reflecting the functions of the creator.
 - **Архивный фонд** Общая совокупность архивных документов, находящихся на хранении в архиве или другом документохранилище.

- 4. **File** A record or group of records related by use or topic, typically housed in a folder. **Дело** Архивный Документ или совокупность архивных документов, относящихся к одному вопросу или участку деятельности, помещенных в отдельную папку.
- 5. Record Single document created or received by a person, family, or organization, public or private, in the conduct of their affairs that are preserved because of the enduring value contained in the information they contain or as evidence of the functions and responsibilities of their creator. In this methodology, it refers to the records that are exclusively paper-based (text on paper) and not electronic formats, photographs, motion pictures, videos, sound recordings and other that generally refers to an archival record.
 - **Архивный документ** Единый документ, созданный или полученный лицом, семьей или организацией, публичной или частной, в ведении своих дел, которые сохраняются из-за непреходящей ценности, содержащейся в содержащейся в них информации или в качестве доказательства функций и обязанностей их создателя. В этой методологии это относится к записям, которые являются исключительно бумажными (текст на бумаге), а не электронными форматами, фотографиями, кинофильмами, видеороликами, звукозаписью и другими, что обычно относится к архивной записи.
- **6. Copy** A document that arises as a result of the reproduction of the information of the record with the change or replacement of the medium, accurately reproducing the content, all or part of the external features of the record.
 - **Копия документа** Документ, возникший в результате воспроизведения информации архивного документа с изменением или заменой носителя, точно воспроизводящий содержание, все или часть внешних признаков архивного документа.
- 7. **Finding Aid** A set of archival reference books and accounting documents (the list of the fonds, inventories, fonds reviews, catalogs, indexes, etc.) that provide a search for the information included in this fonds and accounting of its records.
 - **Научно-справочный аппарат к архивному фонду** Совокупность архивных справочников и учетных документов (лист фонда, описи, обзоры фонда, каталоги, указатели и т.д.), обеспечивающих поиск включенной в данный фонд информации и учет входящих в негоархивных документов.
- **8. Guide book** A finding aid giving a general account of all or part of the holdings of one or several archives, and/or manuscript repositories. A guide is usually arranged byfonds, record/archive group, or collection and classes or series therein.
 - Путеводитель по фондам Архива Архивный справочник, содержащий в систематизированном порядке характеристики или краткие сведения об архивных фондах и предназначенный для ознакомления с его составом и содержанием. Справочник, содержащий общие сведения обо всех или части документов одного или нескольких архивов и/или хранилищ рукописей. Путеводитель обычно составлен в соответствии архивными фондами, архивными документами/группой документов, или коллекциями, подразделяющимися на классы или серии.
- 9. **Inventory** Reference and accounting document containing a systematic list of files of the archive fonds, intended for disclosure of their content and accounting. **Опись** Справочный и учетный документ, содержащий систематизированный перечень дел архивного фонда, предназначенный для раскрытия их содержания и учета.
- 10. **Access to the archive**—The right, opportunity or means of finding, using or approaching documents and/or information(or a system of archives). Access may also be affected by the physical state of the materials, or the need to conserve them.

- **Доступ к архивным документам** Предусмотренные нормативными актами право, возможность и средства поиска, использования документов архива или/и информации (или системы архивов). На доступ может также влиять физическое состояние материалов или необходимость их сохранности.
- 11. **Researcher** –Any physical person, domestic or a foreign citizen, who applied for the access to the Archive's reading room or is using the data published by the Archive online for the scientific, personal or other purpose not prohibited by law.
 - **Исследователь** Любое физическое лицо, гражданин страны или иностранец, обратившийся за доступом в читальный зал Архива или использующий данные, опубликованные архивом онлайн в научных, личных и других, не запрещенных законом целях.
- 12. **Usage of archival data** Application of information of records in cultural, scientific, political, economic targets and for ensuring legitimate rights and the interests of citizens. **Использование архивных данных** Применение информации архивных документов в культурных, научных, политических, экономических целях и для обеспечения законных прав и интересов граждан.
- 13. Social and legal notices from the Archive Documents issued by the archive of birth, death, marriage, divorce, repression, rehabilitation, reward, professional-technical, secondary and the higher education, academic degree, registration and the cancellation of registration of a citizen to a concrete address, change of name, surname and nationality e.t.c..

 Социально-правовые уведомления из архива Документы выданные архивом о рождении, смерти, браке, разводе, репрессии, реабилитации, вознаграждении, образовании / ученой степени, регистрации / отмены регистрации гражданина по конкретному адресу, изменении имени, фамилии или гражданства и. т. д.
- 14. **Propertynotices** Documents issued by the archive confirming the property right. **Уведомления о собственности** –Документы, выданные архивом, подтверждающие право собственности.
- 15. **Declassify** To make records that have been restricted for reasons of national security accessible to individuals without security clearance. **Рассекречивать** Снимать гриф секретности и связанные с ним ограничения в доступе к архивным документам.
- 16. **Personally identifiable information** Information that a) can be used on its own or with other information to identify, contact, or locate a single person, or b) to identify an individual in context
 - **Персональные данные**—Любая информация, которая а) может быть использована для идентификации того субъекта персональных данных, к которому она относится, либо б) которую возможно прямо или косвенно связать с субъектом персональных данных.
- 17. **Day** In the context of this methodology a day implies a working day. **День** В контексте данной методологии, один рабочий день.
- 18. **Repressive state institutions** State institutions which implemented the repressive actions. **Система репрессивных органов** Государственные учреждения которые проводили репрессивные действия.
- 19. **FOI** Freedom of Information/ Свобода Информации.

Methodology Indicators

1.1 General archival legislation

#	Social Importance Index	Indicator	Final Score	Relevant Article from the Law (if applicable)
1.1.1	4	Access to archival fonds (files and records) is granted equally to any researcher – both foreign and domestic citizens a) Yes - 1 b) The Archive has unequal conditions of access with the advantage for the domestic citizens – 0.25	Answer: a) Score: 4	Part 1 of Art. 24 of the Federal Law of 22.10.2004 No. 125- Federal Law (Edited on December 28, 2017) On the Archival Affairs in the Russian Federation (hereinafter - the Federal Law On Archival Affairs)
1.1.2	4	 Access to the reading room is: a) Unrestricted, any researcher can use the reading room – 1 b) The Archive limits access of researchers to the reading room based on the principle of equal treatment guaranteed by law – 0.5 c) The Archive limits access of researchers to the reading room at its discretion and provides a written substantiation of this decision – 0.25 d) The Archive limits access of researchers to the reading room at its discretion without providing substantiation – 0 	Answer: b) Score: 2	
1.1.3	4	Access to the Archive reading room procedures: a) Domestic and foreign citizens enjoy equal rights to access the Archive reading room – 1 b) In order to access the reading room, foreign citizens have to submit certain paperwork in addition to what is demanded from domestic citizens - 0.75 c) According to the subordinate legal act, the waiting time to get access to	Answer: a) Score: 4	Part 1 of Art. 24 of the Federal Law On Archival Affairs

		the reading room for foreign citizens is longer, than for domestic ones - 0.5 d) The Archive provides foreign citizens with unequal conditions of access to the reading room, by the principles mentioned in both <i>b</i> and <i>c</i> points of this section - 0		
1.1.4	4	Upon turning down a request to access archival fonds and finding aid: a) The Archive provides a written substantiation – 1 b) The Archive provides only with oral substantiation - 0.25 c) The Archives does not provide any substantiation – 0	Answer: a) Score: 4	-
1.1.5	3	Do individuals with unserved or unacquitted conviction have access to the Archive: a) Yes - 1 b) Only individuals with unserved or unacquitted conviction for serious crime or felony have restricted access to the Archive- 0.75 c) No - 0	Answer: a) Score: 3	Federal Law On Archival Affairs does not stipulate the right of accessibility to archival matters for any reason, including the conviction of any form.
1.1.6	3	Differences in terms of access depends on whether the organization (e. g. university) is asking for access or an individual: a) No differences – 1 b) The difference in terms of access depends on whether it is a state body or an NGO – 0,5 c) Different – 0	Answer: a) Score: 3	-
1.1.7	4	Access to archival fonds' records (originals or copies) only for getting insight in the reading room or website: a) is free of charge – 1 b) is free of charge for digital copies, but paper copies require payment – 0,5 c) is not free of charge – 0	Answer: a) Score: 4	-

1.1.8	4	The Archive has the discretionary authority to refuse access to any file/fonds or finding aid (except for classified files or those containing legally protected personal information):	Answer: b) Score: 3	Part 2 of Art. 25 of the Federal Law On Archival Affairs
		 a) The Archive grants access to any file or finding aid - 1 b) The grounds for restricting access to files or finding aid are granted to the Archive by the law - 0.75 c) The grounds for restricting access to files or finding aid are granted to the Archive by a subordinate legal act (order of the head of the archive) - 0 		
1.1.9	2	The law or subordinate legal act list the restrictions to accessing the reading room or archival fonds/files and define the relevant terms (except for classified files or those containing legally protected personal information): a) Yes - 1 b) No - 0	Answer: a) Score: 2	Restrictions are mainly defined in the Federal Law On Archival Affairs and in the Law No. 5485-1 of July 21, 1993 (as amended on July 26, 2017) On State Secrets.
1.1.10	2	The Archive allows other public institutions, private organizations and citizens to use its files/records for exhibition or other purposes that do not endanger the physical condition of the files/records:	Answer: b) Score: 1.5	-
		 The Archive allows other public institutions to use the originals and copies of its files/records. The Archive allows other public institutions to use only copies of its files/records. The Archive allows private organizations to use the originals and copies of its files/records. The Archive allows private organizations to use only copies of its files/records. The Archive allows natural persons to use the originals or copies of its 		

		 6) The Archive allows natural persons to use only copies of its files/records. a) The law or subordinate legal acts allow actions of all 6 categories – 1 b) The law or subordinate legal acts allow only actions of the categories 1 - 4 - 0.75 c) The law or subordinate legal acts only allow actions of the categories 1 - 2 - 0.5 d) The law or subordinate legal acts do not allow any of the above actions – 0 		
1.1.11	3	Responsibility for the illegal usage of the personal data lies: a) Only upon the Researcher, who is using the personal data illegally - 1 b) The Archivist and the Researcher, who is using the personal data illegally, share the responsibility – 0.5 c) Only upon the Archivist - 0	Answer: b) Score: 1.5	Art. 27 of the Federal Law On Archival Affairs
1.1.12	2	Declassified fonds, files or records that have been already published (with accordance to the Law or subordinate legal act) may not be re-classified: a) No - 1 b) Yes - 0	Answer: a) Score: 2	In the law of the Russian Federation of July 21, 1993, No. 5485-1 (amended on 26.07.2017) On State Secrets this question is not specified, therefore, formally, declassified information cannot be re-classified. Moreover, according to the definition, information is declassified in the event of a change in objective circumstances, as a result of which further protection of information constituting state secrets is inappropriate, as well as in case of the expiry of the confidentiality deadline. However, it is theoretically possible that the information was unreasonably / illegally declassified and published,

				then items might be reclassified.
1.1.13	4	Declassified fonds, files, or records that have not been published may be re-classified: a) May not be reclassified – 1 b) Can be re-classified, according to the law, if it is necessary to defend the fundamental human rights, freedoms and legal interests, for violated rights rehabilitation and to avoid causing harm to the human health and security – 0,5 c) May be reclassified – 0	Answer: a) Score: 4	In the law of the Russian Federation of July 21, 1993, No. 5485-1 (amended on 26.07.2017) On State Secrets this question is not specified, therefore, formally, declassified information can't be re-classified. Moreover, according to the meaning, information is declassified in the event of a change in objective circumstances, as a result of which further protection of information constituting state secrets is inappropriate, as well as in case of the expiry of the confidentiality deadline. However, it is theoretically possible that the information was unreasonably / illegally declassified and published, then items might be re-
1.1.14	4	Formerly classified fonds, files, or records	Answer:	classified. If the archive document is
		a) Cannot be destroyed – 1 b) Can be destroyed – 0	a) Score: 4	included in the Archive Fund of the Russian Federation, then on the basis of Part 2 of Art. 17 of Federal Law No. 125-FZ of 22.10.2004 (as amended on December 28, 2017) On archival affairs in the Russian Federation destruction of documents of the Archive Fund of the Russian Federation is prohibited.
1.1.15	4	Upon the termination of the statutory period, the archival fonds becomes declassified by the Archive itself, established committee or other authorized body: a) Right away after the termination of the statutory period - 1 b) Based on the request of a citizen or a legal entity - 0.5	Answer: b) Score: 2	In accordance with Art. 13, 14 of the RF Law of 21.07.1993 No. 5485-1 (as amended on 26.07.2017) On State Secrets, the period of secrecy of information constituting a state secret must not exceed 30 years. Carriers of information constituting a state secret shall be declassified no later than

1.1.16	4	Classification of the fonds, files, or records after the termination of the statutory period: a) Cannot be prolonged - 1 b) Can be prolonged on the special occasions defined by law - 0.5 c) Can be prolonged according to the subordinate legal act (the order of the Director of the Archive or	Answer: b) Score: 2	the deadlines established upon their classification. However, in practice, before sending a request from a citizen or organization to declassify information, information is almost never declassified by the state independently. Art. 13 of the Law of 21.07.1993 No. 5485-1 (as amended on 26.07.2017) On State Secrets
1.1.17	1	National legislation doesn't recognize the concept of 'Secret Archives' or 'Secret fonds', without making available for researchers information about them and the finding aid: a) No - 1 b) Yes - 0	Answer: a) Score: 1	In the law, this is not clearly discussed, which theoretically means that the creation of the secret archives / fonds is impossible, but in practice, perhaps, it is practiced.
1.1.18	3	It is inadmissible by law to hide the existence of classified records: a) Yes - 1 b) The law does not contain a relevant provision - 0.75 c) Admissible, according to the level of access - 0.5 d) No - 0	Answer: b) Score: 2.25	In accordance with Art. 26 of the Federal Law On Archival Affairs restricts access to the document, and not to its availability, but there is no direct prohibition in the legislation.
1.1.19	2	The Archive provides social and legal notices from the records included in the fonds of the repressive state institutions: a) Provides for everyone - 1 b) Provides only to the relevant individual, his / her lawful representative or a relative - 0.75 c) Provides for everyone, but using restrictions (e. g. only from the cases	Answer: c) Score: 1	In accordance with Part 3 of Art. 25 of the Federal Law On Archival affairs access to archival documents containing information about the personal and family secrets of a citizen, his private life, as well as information that creates a threat to his safety, until the expiration of 75 years from the

		of those, who have been rehabilitated) – 0.5 d) Doesn't provide – 0		date of their creation is possible only with the written permission of a citizen, and after his death, with the written permission of the heirs of the citizen. After the expiration of the 75-year period, archival documents should be issued without these restrictions.
1.1.20	4	Files and records of the repressive state institution's fonds are accessible in the reading room for any researcher: a) Yes – 1 b) No – 0	Answer: a) Score: 4	Regulation on access to materials stored in state archives and archives of state institutions of the Russian Federation, suspended criminal and administrative cases against persons subjected to political repression, as well as filtration and verification cases, approved. Orders of the Ministry of Culture of the Russian Federation N 375, Ministry of Internal Affairs of the Russian Federation N 584, Federal Security Service of the Russian Federation N 352 dated July 25, 2006
1.1.21	4	The law prohibits classifying of fonds (neither full, nor partial), files, or records held by the repressive state institutions: a) Prohibited by law – 1 b) Prohibited by a subordinate legal act – 0.75 c) There is no information on this in the law or subordinate legal acts - 0.25 d) Allowed by law or subordinate legal act – 0	Answer: c) Score: 1	
1.1.22	1	After attaching a file or record to the archive fonds, a natural or legal person is obligated to transfer this file or record to the archive or other entity authorized to store the national archive fonds: a) Is not obligated if it meets the terms of storage – 1 b) Is obligated – 0.25	Answer: a) Score: 1	Art. 9, 11 of the Federal Law On Archival Affairs

1.1.23	2	The legislation recognizes the existence of	Answer:	Art. 9, 11 of the Federal Law
		private archives and provides the protection	b)	On Archival Affairs
		and autonomous management of their	Score: 1	
		records:		
		a) Recognizes, but does not have		
		control over their activity -1		
		b) Recognizes, but has control over		
		their activity – 0,5		
		c) No – 0		

Maximum amount of points to receive in benchmark indicator group N1.1: 72

Amount of points relevant to the current archive: **72**

Received points: **57.25**Percentage (%): **79.51%**

1.2 Other legislation in the country related to the freedom of information and archives [Law on Personal Data Protection and other similar legislative acts]

#	Social Importance Index	Indicator	Final Score	Relevant Article of the Law (if applicable)
1.2.1	4	It is forbidden to classify as a state secret a file or a record that has information about the violation or restriction of human fundamental rights, freedoms and legitimate interests, or about obstruction of rehabilitation of these rights, as well as harm to human health and security: $a) Yes-1 \\ b) No-0$	Answer: a) Score: 4	Art. 7 of the RF Law of 21.07.1993 No. 5485-1 (as amended on 26.07.2017) On State Secrets
1.2.2	3	Access to records containing personal data, personal or/and family secrets, data about private life or containing threats to the person's security since the moment of their creation is granted after a period of: a) 50 years or less – 1 b) 51-74 years – 0.75 c) 75-99 years – 0.5 d) 100 years or more – 0.25	Answer: c) Score: 1.5	Part 3 of Art. 25 of Federal Law No. 125-FZ of 22 October 2004 (as amended on December 28, 2017) On the Archival Business in the Russian Federation
1.2.3	3	A period of time since the individual's death, after which access to the records containing his/her personal data, including	Answer: c) Score: 0	Part 3 of Art. 25 of Federal Law No. 125-FZ of 22.10.2004 (as amended on December 28,

		personal or/and family secret data about private life or containing threats to the person's security, is granted after: a) 30 years or less - 1 b) 31-50 years - 0.5 c) 50 more than 50 years - 0		2017) On archival affairs in the Russian Federation, there are no exceptions in connection with the death of a person.
1.2.4	3	Information containing personal data, including personal or/and family secret, will be made publicly available before the legally defined period in case of death of this person, if this information is going to be used for historical, statistical, or other scientific research purposes: a) The information is declassified and made available – 1 b) The information is declassified and made available only upon approval of a legal heir – 0.5 c) The information remains classified until the expiration of the legal period – 0	Answer: b) Score: 1.5	Part 3 of Art. 25 of Federal Law No. 125-FZ of 22.10.2004 (as amended on December 28, 2017) On archival affairs in the Russian Federation, there are no exceptions in connection with the death of a person.
1.2.5	2	Usage of records containing personal data, including personal or/and family secret that is subject to wide public interest is allowed for historical, statistical, or scientific purposes if the person cannot be identified: a) Yes - 1 b) No - 0	Answer: b) Score: 0	The law does not contain exceptions to the rule established by law. Part 3 of Art. 25 of Federal Law No. 125-FZ of 22.10.2004 (as amended on December 28, 2017) On archival affairs in the Russian Federation, there are no exceptions in connection with the death of a person.
1.2.6	2	Files containing personal data, including personal or/and family secret, of an individual applying for an elective office (in the representative institutions) or has been appointed on a political or state-political position does not constitute information with limited access, with the exception of certain information that is defined otherwise by law: a) Such information does not constitute information with limited access – 1	Answer: a) Score: 2	Partly, in the volumes stipulated by federal laws of December 25, 2008, No. 273-FZ On Counteracting Corruption and December 3, 2012, N 230-FZ On Control over the Correspondence of Expenditures of Persons Who Substitute Public Positions and Other Persons income.

		 b) Such information does not constitute information with limited access, but only upon consent of the individual – 0.5 c) Such information constitutes information with limited access or relevant law doesn't foresee this principle – 0.25 		
1.2.7	3	The Archive is obligated to provide a written reasoning and legal substantiation for its decision to refuse to provide a record, including personal or/and family secret, containing personal data: a) Is obligated – 1 b) Can provide an oral explanation – 0.25 c) Is not obligated – 0	Answer: a) Score: 3	Federal Law No. 59-FZ of 02.05.2006 (as amended on November 27, 2017) On the Procedure for Considering Appeals from Citizens of the Russian Federation, Federal Law No. 8-FZ of 09.02.2009 (Edited on December 28, 2017) On Providing Access to Information on the Activities of State Bodies and Local Selfgovernment Bodies
1.2.8	4	The Law on Personal Data Protection does not apply to the archives or fonds of repressive state institutions: a) Does not apply – 1 b) The law does not contain a relevant provision – 0.25 c) Applies – 0	Answer: a) Score: 4	Art. 2 of the Federal Law No. 152-FZ of July 27, 2006 (as amended on December 31, 2017) On Personal Data

Maximum amount of points to receive in benchmark indicator group N1.2: 24

Amount of points relevant to the current archive: 24

Received points: **16**Percentage (%): **66.67**%

1.3 Archive services

#	Social Importance Index	Indicator	Final Score	Relevant Article of the Law (if applicable)
1.3.1	3	The following is defined by the law or	Answer:	Recommendations of the
		subordinate legal acts:	c)	Federal Archival Agency for
			Score:	the provision of paid services
		1) Types of service provided by the	1.5	by federal public institutions
		Archive		subordinated to the Federal
		2) Fees assigned to the archival services		Archival Agency, Price List of
		and their standard timeframes;		paid services provided by the
		3) Fees set for archival services provided		Russian State Historical
		in accelerated timeframes;		Archive

		 4) Rules for paying the above fees; 5) Terms for paying the above fees. a) Law or subordinate legal acts include all 5 categories – 1 b) Law or subordinate legal acts include only categories 3-4 – 0.75 c) Law or subordinate legal acts include only categories 1-2 – 0.5 d) Law or subordinate legal acts do not include any of the above – 0 		
1.3.2	3	 The main services provided by the Archive are: Collection of files under a specific thematic query. Answering non-standard thematic queries on specific facts, events or records. Preparation and delivery of sociallegal notices. Providing services to the researchers in the reading room. Temporary storage of files belonging to organizations / institutions. Arranging finding aids for the records belonging to organizations / institutions. Restoration of files/records. The Archive provides all 7 and other types of services – 1 The Archive provides 5-6 of the above service types – 0.75 The Archive provides 3-4 of the above service types – 0.5 The Archive provides 1-2 of the above service types – 0.25 The Archive does not provide any of the above services – 0 	Answer: c) Score: 1.5	Administrative regulations of the Federal Security Service of the Russian Federation for the provision of state services for the issuance of archival certificates or copies of archival documents, approved. Order of the Federal Security Service of Russia dated August 28, 2013 N 459, Regulations on the procedure for access to materials stored in state archives and archives of state institutions of the Russian Federation, suspended criminal and administrative cases in relation to persons subjected to political repression, as well as filtration and verification cases, approved. Orders of the Ministry of Culture of the Russian Federation N 375, Ministry of Internal Affairs of the Russian Federation N 584, Federal Security Service of the Russian Federation N 352 dated July 25, 2006
1.3.3	2	The standard time for issuing notices is: a) 3-5 working days – 1 b) 6-10 working days – 0.5 c) 11 or more working days – 0.25	Answer: c) Score: 0.5	Administrative regulations of the Federal Security Service of the Russian Federation for the provision of state services for the issuance of archival certificates or copies of archival documents, approved. Order of

				the Federal Security Service of Russia dated August 28, 2013 N 459
1.3.4	2	The cost of preparing and providing social-legal notices (apart from property notices) ordered by citizens (in a standard time limit) is: a) 0%-0.49% of the average wage¹ in the country - 1 b) 0.5% - 1.49% - 0.75 c) 1.5% and more - 0.25	Answer: a) Score: 2	In the Russian Federation there is no single concept of "sociallegal notices". Some information (for example, archival information on wages or convictions) can be issued free of charge, some are paid for, the cost depends on the type of reference. The issuance of archival certificates or copies of archival documents by the Central Archive of the FSB of Russia is free of any state duty or other fees (p.25 of administrative regulations of the Federal Security Service of the Russian Federation for the provision of state services for the issuance of archival certificates or copies of archival documents, approved. Order of the Federal Security Service of Russia dated August 28, 2013 N 459)
1.3.5	2	The cost of preparing and delivering property notices ordered by citizens (in a standard time limit) is: a) 0%-1.99% of the average wage in the country - 1 b) 2%-4.99% - 0.75 c) 5% and more - 0.25	_	The Central Archive of the FSB of Russia does not issue property notices.
1.3.6	3	Discounts defined by the law or subordinate legal acts on the provision of social-legal notices apply to: 1) Persons with disabilities 2) War veterans and persons with equal status; 3) Internally displaced persons / refugees; 4) Socially vulnerable; 5) Rehabilitated victims of repressions	-	In the Russian Federation there is no single concept of "sociallegal notices". Some information (for example, archival information on wages or convictions) can be issued free of charge, some are paid for, the cost depends on the type of reference. The issuance of archival certificates or copies of archival documents by the

 $^{^{\}rm 1}$ See official data from last year from the statistics buereau in the country or this $\underline{\text{website}}.$

	T	I	T
		6) University students;	Central Archive of the FSB of
		7) Pensioners.	Russia is free of any state duty
			or other fees (p.25 of
		a) Discounts apply to all 7 groups –	administrative regulations of
		1	the Federal Security Service of
		b) Discounts apply to only 4-6	the Russian Federation for the
		groups – 0.75	provision of state services for
		c) Discounts apply to only 2-3	the issuance of archival
		groups – 0.5	certificates or copies of archival
		d) Discounts apply to only 1 group –	documents, approved. Order of
		0.25	the Federal Security Service of
		e) The Archive does not offer any	Russia dated August 28, 2013 N
		discounts – 0	459). The payment procedure is
		discours o	not stipulated by the Provision
			on the procedure for access to
			materials stored in state
			archives and archives of state
			institutions of the Russian
			Federation, terminated
			criminal and administrative
			cases in relation to persons
			subjected to political
			repression, as well as filtration-
			verification cases, (ratified by
			the order of the Ministry of
			Culture of the Russian
			Federation N 375, Ministry of
			Internal Affairs of the Russian
			Federation N 584, Federal
			Security Service of the Russian
			Federation N 352 dated July 25,
			2006). Archival legislation of
			the Russian Federation does not
			specify the list of categories of
			persons who are granted
			benefits.
1.3.7	3	Discounts defined by the law or	- In the Russian Federation there
1.0.7		subordinate legal act on the provision of	is no single concept of "social-
		social-legal notices apply equally to the	legal notices". Some
		domestic and foreign citizens:	information (for example,
		domestic und foreign citizens.	archival information on wages
		a) Discounts apply equally – 1	or convictions) can be issued
			·
		b) Discounts apply to only those	free of charge, some are paid
		foreign citizens who have a status	for, the cost depends on the
		of a student or a person with	type of reference.
		disabilities – 0.75	
		c) Discounts apply to only those	
		foreign citizens with temporary	
		residence or work permits – 0.5	

		d) Discounts do not apply to foreign citizens – 0	
1.3.8	3	The prices of the archival servises (both notices and the ones of the reading room) are equal for the domestic and foreign citizens: a) Yes - 1 b) The prices are higher for the foreign citizens - 0	In the Russian Federation there is no single concept of "social and legal certificate." Some certificates (for example, archival certificates of salary or criminal record) may be issued free of charge, some are issued for a fee, the cost depends on the type of certificate. The Central Archive of the Federal Security Service of Russia does not provide paid services. The issuance of archival certificates or copies of archival documents by the Central Archive of the FSB of Russia is free of state duty or other fees (paragraph 25 of the administrative regulations of the Federal Security Service of the Russian Federation for the provision of state services for the issuance of archival certificates or copies of archival certificates or copies of archival certificates or copies of archival power of the Federal Security Service of Russia dated 28.08.2013 N 459). The payment does not provide for the Provision on the procedure for access to materials stored in state archives and archives of state bodies of the Russian Federation, suspended criminal and administrative cases in relation to persons subjected to political repression, as well as filtration-verification cases, approved. By orders of the Ministry of Culture of the Russian Federation N 375, Ministry of Internal Affairs of the Russian Federation N 584, Federal Security Service of the Russian Federation N 584, Federal Security Service of the Russian Federation N 352 dated July 25, 2006. Archival legislation of the Russian

	Federation does not specify the
	list of categories of persons who
	are granted benefits.

Maximum amount of points to receive in benchmark indicator group N1.3: 21

Amount of points relevant to the current archive: 10

Received points: **5.5**Percentage (%): **55.50%**

2. Website

#	Social Importance Index	Indicator	Final Score	Link
2.1	3	 The Archive has a multilingual website: a) The Archive has a website in the official state language as well as in English or Russian – 1 b) The Archive website is available only in the official state language – 0.25 c) The Archive does not have a website – 0 	Answer: c) Score: 0	The site of the Federal Security Service of the Russian Federation has the tab "Central Archive of the FSB of Russia", but it is not informative - http://www.fsb.ru/fsb/supple-ment/archive.htm
2.2	3	The Archive website contains archive related legislation: a) In the official state language and in English of Russian – 1 b) Only in the official state language – 0.75 c) The Archive website does not contain archive related legislation – 0	Answer: c) Score: 0	-
2.3	3	The Archive website explains the types of services it offers (or it is possible to find answers in the FAQ section of the website): a) Information about services of the Archive is available in the official state language and in English – 1 b) Information about services of the Archive is available only in the official state language – 0.75 c) The Archive website does not provide such information – 0	Answer: c) Score: 0	
2.4	3	The Archive website provides information about the access procedure for the researchers, working hours and working rules:	Answer: c) Score: 0	-

		 a) In the official state language and in English – 1 b) Only in the state language – 0.75 c) The Archive website does not provide such information – 0 		
2.5	2	The Archive website contains a list of archival fonds (or a guide book) with the following key information:	Answer: e) Score: 0	-
		 The name of the fonds; Chronological span of the fonds; Amount of information stored in the fonds (the number of records/ files or metric measure); Language(s) of the information stored in the fonds; Location of fonds; Description of the archival groups, which the archival fonds are divided into: a detailed description of the thematic or structural groups into which the archival fonds is organized; Status: classified/declassified. All 7 categories of information are present – 1 Between 4 and 6 of the required categories of information are present – 0.75 Only 2 or 3 of the required categories of information are present – 0.5 Only 1 required category of 		
		information is present – 0.25 e) There is no list of the archival fonds - 0		
2.6	3	The Archive website provides the possibility to request and receive the documents of the finding aid online:	Answer: c) Score: 0	-
		a) The Finding aid documents are proactively available on the Archive website – 1		
		b) It is possible to make a request for the finding aid documents and receive them online – 0.75		

		c) The Archive website does not have an online request option – 0		
2.7	3	The Archive website contains copies of inventories of archive fonds: a) 76-100% of fonds – 1 b) 51-75% of fonds – 0.75 c) 26-50% of fonds – 0.5 d) 1-25% of fonds – 0.25 e) Inventories of fonds are not available – 0	Answer: e) Score: 0	-
2.8	3	The Archive website provides the ability to request and receive official legal documents (archive notices) online using the system of electronic document turnover in accordance with the legal norms and fees: a) It is possible to request as well as receive these documents – 1 b) It is possible to either request or receive these documents – 0.75 c) The Archive website does not provide this ability – 0	Answer: c) Score: 0	
2.9	3	The Archive website provides the ability to request and receive scanned records online according to the legal norms and fees: a) It is possible – 1 b) It is not possible – 0	Answer: b) Score: 0	_
2.10	3	The Archive is obliged by the law or the subordinate legal act to publish periodically the results of its ongoing work (reports) and other public information: a) Once every 6 months (apart from annual reports) – 1 b) Annually – 0.75 c) Once in a period of more than 1 year – 0.5 d) The Archive does not publish such information – 0	Answer: d) Score: 0	
2.11	3	The Archive is obligated by the law or the subordinate legal act to publish the following information on its website:	Answer: d) Score: 0	-

	 A description of the structure and functions of the Archive. Annual reports. Information about the head of the Archive and other responsible persons. Information about the person (persons) responsible for ensuring access to the public information and their contact information. Information about the personnel of the Archive – list of employees and identities of the vacancy competitions winners. All 5 (or more) categories of information are available – 1 Only 3-4 categories of information are available – 0.75 Only 1-2 categories of information are available – 0.25 None of the above information is available – 0 		
2.12 3	 The Archive is obligated by the law or the subordinate legal act to publish the following public information on its website: Forms and samples of administrative complaints. Information on the rules of appeal. Information on the annual budget of the Archive. Information about the income received by the Archive though its archival services. Information about public procurement. Information about the Archive assets, including the transfer and use of property. All 6 (or more) categories of information are available – 1 Only categories 1 through 3 are available – 0.5 Only categories 1 through 2 are available – 0.25 None of the above information is available – 0 	Answer: d) Score: 0	

Received points: **0**Percentage (%): **0.00%**

3. Reading room

#	Social Importan ce Index	Indicator	Final Score	Relevant Article of the Law (if applicable)
3.1	2	In order to get access to the archive, the researchers need to provide only their ID card and filled out application or recommendation letter: a) It is prohibited to demand any other documents from researchers to grant them access to the reading room – 1 b) The Archive requests additional documents from researchers to grant them access to the reading room – 0	Answer: a) Score: 2	As a rule, identification and statements are sufficient.
3.2	4	Individuals can get remote access to the archive via e-mail (or special form on website): a) Yes - 1 b) No - 0	Answer: b) Score: 0	-
3.3	2	Foreign citizens are granted access to the Archive by the Archive on its own and not by another institution (e. g., the Ministry of Foreign Affairs): a) Are granted by the archive – 1 b) Are granted by another institution – 0.25 c) Foreign citizens do not have access to the Archive - 0	Answer: a) Score: 2	-
3.4	4	Waiting time after requesting access as a researcher in the Archive is: a) Archive provides access in short order, the same day, after the	Answer: d) Score: 1	-

		confirmation of authenticity of the submitted documents – 1 b) 1-2 working days – 0.75 c) 3-5 working days – 0.5 d) more than 5 working days – 0.25		
3.5	3	The number of weekly working hours of the Archive reading room is: a) more than 40 hours – 1 b) 31-40 hours – 0.75 c) 21-30 hours – 0.5 d) 20 hours or less – 0.25	Answer: c) Score: 1.5	Administrative regulations of the Federal Security Service of the Russian Federation for the provision of state services for the issuance of archival certificates or copies of archival documents, (approved by the order of the Federal Security Service of Russia dated August 28, 2013 N 459) sets the duration of work at 33 hours and 45 minutes a week, but researchers are talking about 28 hours a week.
3.6	3	The number of days per year when the reading rooms are closed (excluding weekends and public holidays): a) 0-12 working days - 1 b) 13-31 working days - 0.75 c) more than 31 working days - 0.5	Answer: c) Score: 1.5	Researchers point out that, regardless of the administrative regulations, in the Central Archive of the FSB of Russia every Friday is not a working day.
3.7	4	The Archive grants fully adapted environment for disabled people to work in the reading room: a) Yes - 1 b) The Archive is partly adapted - 0,5 c) No - 0	Answer: c) Score: 0	-
3.8	3	Rules of conduct for the researchers are available in the reading rooms in printed or electronic format: a) Available – 1 b) Unavailable – 0	Answer: b) Score: 0	In the open and free access rules of conduct are not available. Researchers point out that rules are missing.
3.9	3	In the reading room, the researchers sign a statement that they have read and agreed to follow the rules of conduct, ethics norms and archive legislation: a) The Archive provides the researchers with the relevant	Answer: b) Score: 0	Researchers sign documents when they read specific archival documents and files, and not generally about becoming familiar with ethical and archival laws.

3.10	3	documentation to be read and signed – 1 b) The reading room does not practice this procedure – 0 Contact information (phone number, e-mail) of the Archive regulatory body or the individual in charge is available in the reading room for submitting complaints: a) Available – 1 b) Unavailable – 0	Answer: b) Score: 0	According to the researchers, this information is not available in the reading room, but there are general rules for filing complaints. Thus, the lack of this information does not prevent (although it is difficult) to file a complaint.
3.11	4	Access to finding aid documents in the reading room is available: a) In short order if the online version exists, or in a reasonable time for a document (in a paper-based form) to be provided in the readers room – 1 b) The following day – 0.5 c) More than one day later – 0.25	-	There are no accessible finding aid documents, including inventories of declassified cases and documents. There is no separate scientific finding aid for the unclassified part of the archival documents of the security organs. Access to the scientific finding aid of the Central Archive of the Federal Security Service of Russia, as well as to the archive of any territorial security agency, is possible only if the researcher has an officially issued access to information that is a state secret.
3.12	4	Finding aid documents are available in an electronic searchable format in the reading room: a) 76-100% of finding aid documents are in electronic searchable format – 1 b) 51-75% of finding aid documents are in electronic searchable format – 0.75 c) 26-50% of finding aid documents are in electronic searchable format – 0.5 d) Finding aid documents are available in electronic but scanned and unsearchable format – 0.25 e) Finding aid documents are not available in electronic format – 0	Answer: e) Score: 0	No open, available for everyone finding aid exists, neither inventories of the declassified files and records. There is no separate finding aid for the declassified part of the archival records of the state security structures. The access to the finding aid of the Central Archive of Federal Security Service of the RF, as well as to the archive of any territorial security service structure, is available only for the researchers, who have officially registered permit to the information that contains state secrets.
3.13	1	The archivists share draft inventories of fonds with the researchers if the final	Answer: b) Score: 0	No open, available for everyone finding aid exists, neither

		versions are lacking (if this does not damage these documents): a) Yes - 1 b) No - 0		inventories of the declassified files and records. There is no separate finding aid for the declassified part of the archival records of the state security structures. The access to the finding aid of the Central Archive of Federal Security Service of the RF, as well as to the archive of any territorial security service structure, is available only for the researchers, who have officially registered permit to the information that contains state secrets.
3.14	4	The researchers can access the database of the scanned records in the reading room: a) All records that have already been scanned are available for every researcher – 1 b) After filling out a request form for a specific record, the archive processes the request and makes the record available for this specific researcher the same day – 0.75 c) After filling out a request form for a specific record, the archive processes the request and makes the record available for this specific researcher the following day – 0.5 d) There is no possibility to receive scanned records in the reading room – 0	Answer: d) Score: 0	The researchers indicate that the archive does not provide copies of the archival records in the reading room.
3.15	4	The Archive allows the uploading of already scanned records from the Archive server to an electronic data holder: a) Yes, it is free of charge, the researcher pays only for the service (e. g. a CD) - 1 b) Available for a lower price than scanning - 0.5 c) Available for the price of scanning - 0.25 d) It is not possible - 0	Answer: d) Score: 0	
3.16	3	Waiting time after a researcher orders a record:	Answer: d) Score: 0.75	-

3.17	3	 a) 0-24 hours – 1 b) 1-2 working days – 0.75 c) 3-4 working days – 0.5 d) more than 5 working days – 0.25 Number of records a researcher can order simultaneously: a) more than 20 files – 1 b) 11-20 files – 0.75 c) 6-10 files – 0.5 d) 1-5 files – 0.25 	Answer: a) Score: 3	According to the researchers, one can order any amount of records, but since this issue is not regulated by any rules, everything depends on the personal discretion of the Archive's employee.
3.18	3	A researcher can make a onetime bulk order – a request of more files than is permitted, if they are contained in one collection or box: a) This option is available – 1 b) This option is unavailable – 0	Answer: a) Score: 3	According to the researchers, one can order any amount of records, but since this issue is not regulated by any rules, everything depends on the personal discretion of the Archive's employee.
3.19	3	A researcher can submit online requests for the files that can be picked up in the reading room after a pre-determined period: a) This option is available – 1 b) This option is unavailable – 0	Answer: b) Score: 0	
3.20	2	The cost of copying ² one page of a record (in a standard time limit) is: a) 0%-0.09% of the average wage in the country - 1 b) 0.1% - 0.19% - 0.75 c) 0.2% and more - 0.25	-	According to the researchers, the Archive does not provide copies of the archival records in the reading room. The Central Archive of Federal Security Service of the RF does not provide paid services. The Central Archive of Federal Security Service of the RF issues social-legal notices and copies of the archival records without any state dues of any other fees (p.25 of administrative regulations of the Federal Security Service of the Russian Federation for the provision of state services for the issuance of archival certificates or copies of archival documents, approved. Order of the Federal Security Service of Russia dated August 28, 2013 N 459). The payment

²If the prices of the copies of the documents of different periods of time differ significantly, the appraiser should take the average value.

			procedure is not stipulated by the Provision on the procedure for access to materials stored in state archives and archives of state institutions of the RF, terminated criminal and administrative cases in relation to persons subjected to political repression, as well as filtration-verification cases (ratified by the orders of the Ministry of Culture of the Russian Federation N 375, Ministry of Internal Affairs of the Russian Federation N 584, Federal Security Service of the Russian Federation N 352 dated July 25, 2006).
3.21	2	The cost of copying³ one photo (in a standard time limit) is: a) 0%-0.49% of the average wage in the country - 1 b) 0.5%-1.49% - 0.75 c) 1.5% and more - 0.25	According to the researchers, the Archive does not provide copies of the archival records in the reading room. The Central Archive of Federal Security Service of the RF does not provide paid services. The Central Archive of Federal Security Service of the RF issues social-legal notices and copies of the archival records without any state dues of any other fees (p.25 of administrative regulations of the Federal Security Service of the Russian Federation for the provision of state services for the issuance of archival certificates or copies of archival documents, approved. Order of the Federal Security Service of Russia dated August 28, 2013 N 459). The payment procedure is not stipulated by the Provision on the procedure for access to materials stored in state archives and archives of state institutions of the RF, terminated criminal and administrative cases in relation to persons subjected to political repression, as well as filtration-verification cases (ratified by the orders of the Ministry of Culture of the Russian Federation N

³If prices of the copies made from negatives and postives differ, the appraiser should take the average value.

3.22 3	Discounts defined by the law or the subordinate legal act on the paid archival services in the reading room apply to: 1) Persons with disabilities; 2) War veterans and persons with similar status; 3) Rehabilitated victims of repressions; 4) Internally displaced individuals / refugees; 5) Socially vulnerable persons; 6) School students; 7) University students; 8) Pensioners; 9) Persons with academic degrees. a) Discounts apply to all 9 groups – 1 b) Discounts apply only to 6-8 groups – 0.75 c) Discounts apply only to 4-5 groups – 0.5 d) Discounts apply only to 1-3 groups – 0.25 e) The Archive does not offer any discounts – 0	375, Ministry of Internal Affairs of the Russian Federation N 584, Federal Security Service of the Russian Federation N 352 dated July 25, 2006). - According to the researchers, the Archive does not provide copies of the archival records in the reading room. The Central Archive of Federal Security Service of the RF does not provide paid services. The Central Archive of Federal Security Service of the RF issues social-legal notices and copies of the archival records without any state dues of any other fees (p.25 of administrative regulations of the Federal Security Service of the Russian Federation for the provision of state services for the issuance of archival certificates or copies of archival documents, approved. Order of the Federal Security Service of Russia dated August 28, 2013 N 459). The payment procedure is not stipulated by the Provision on the procedure for access to materials stored in state archives and archives of state institutions of the RF, terminated criminal and administrative cases in relation to persons subjected to political repression, as well as filtration-verification cases (ratified by the orders of the Ministry of Culture of the Russian Federation N 375, Ministry of Internal Affairs of the Russian Federation N 584, Federal Security Service of the Russian Federation N 584, Federal Security Service of the Russian Federation N 584, Federal Security Service of the Russian Federation N 375 and 52 dated July 25, 2006). The archival legislation
3.23 3	Discounts defined by the law or the subordinate legal act on the paid archival services in the reading room apply equally to domestic and foreign citizens:	· · · · · · · · · · · · · · · · · · ·
	to domestic and foreign citizens:	Federal Security Service of the RF

		a) Discounts apply equally – 1 b) Discounts apply to only those foreign citizens, who have a status of a student, academic degree or a person with disabilities – 0.75 c) Discounts apply to only those foreign citizens, who have a temporary residence or work permit – 0.5 d) Discounts do not apply to foreign citizens – 0		does not provide paid services. The Central Archive of Federal Security Service of the RF issues social-legal notices and copies of the archival records without any state dues of any other fees (p.25 of administrative regulations of the Federal Security Service of the Russian Federation for the provision of state services for the issuance of archival certificates or copies of archival documents, approved. Order of the Federal Security Service of Russia dated August 28, 2013 N 459). The payment procedure is not stipulated by the Provision on the procedure for access to materials stored in state archives and archives of state institutions of the RF, terminated criminal and administrative cases in relation to persons subjected to political repression, as well as filtration-verification cases (ratified by the orders of the Ministry of Culture of the Russian Federation N 375, Ministry of Internal Affairs of the Russian Federation N 584, Federal Security Service of the Russian Federation N 352 dated July 25, 2006). The archival legislation does not stipulate any lists of the groups of persons that are granted benefits.
3.24	2	Researchers can use stationary computers in the Archive reading room: $a) Yes-1 \\ b) No-0$	Answer: b) Score: 0	-
3.25	2	Researchers are allowed to use their own electronic devices for processing and storing information (computers, tablets, flash drives, external hard drives) in the Archive reading room: a) $Yes - 1$ b) $No - 0$	Answer: a) Score: 2	-

3.26	1	The Archive reading room has internet access:	Answer: b) Score: 0	Only if the researcher has his/her own internet access.
		a) Yes – 1 b) No – 0		
3.27	2	If the Archive has a microfilm collection a microfilm reader is available for use in the reading room:	-	The Archive does not have a collection of microfilms.
		 a) The Archive offers a microfilm reader – 1 b) The Archive has a microfilm collection, but does not offer a microfilm reader – 0 		
3.28	2	Working conditions with the microfilms at the reading room:	-	-
		 The Archive offers the possibility to save the microfilm files in PDF format for free; The Archive allows to take pictures from the microfilm files (screen); The Archive allows to print the microfilm files for a fee; 		
		a) The Archive offers all 3 services – 1 b) The Archive offers 1 or 2 services (where service N1 is necessarily included) – 0.75		
		c) The Archive offers both services N2 and N3 – 0.5 d) The Archive offers only 1 service N2 or service N3 – 0.25 e) The Archive does not offer any of the mentioned services – 0		
3.29	4	Photographing of records in the Archive reading room is allowed using the researcher's own copying devices (photo camera, cell phone, portable scanner):	Answer: c) Score: 0	
		 a) Allowed and free of charge – 1 b) Allowed but not free of charge – 0.25 c) Photographing of records using the researcher's own devices is prohibited – 0 		

3.30	2	After the copies of records are ordered a researcher has to wait for: a) 0-24 hours - 1 b) 1-2 working days - 0.75 c) 3-4 working days - 0.5 d) 5 working days or more - 0.25	Answer: d) Score: 0.5	According to the researchers, the Archive does not provide copies of the archival records in the reading room. The relatives are granted the records free of charge, according to the Provision on the procedure for access to materials stored in state archives and archives of state institutions of the RF, terminated criminal and administrative cases in relation to persons subjected to political repression, as well as filtration-verification cases (ratified by the orders of the Ministry of Culture of the Russian Federation N 375, Ministry of Internal Affairs of the Russian Federation N 584, Federal Security Service of the Russian Federation N 352 dated July 25, 2006).
3.31	2	Number of record copies a researcher can order simultaneously: a) Unlimited (within reasonable limits) – 1 b) 51-100 scanned pages – 0.75 c) 21-50 scanned pages – 0.5 d) 1-20 scanned pages – 0.25		According to the researchers, the Archive does not provide copies of the archival records in the reading room. The relatives are granted the records free of charge, according to the Provision on the procedure for access to materials stored in state archives and archives of state institutions of the RF, terminated criminal and administrative cases in relation to persons subjected to political repression, as well as filtration-verification cases (ratified by the orders of the Ministry of Culture of the Russian Federation N 375, Ministry of Internal Affairs of the Russian Federation N 584, Federal Security Service of the Russian Federation N 352 dated July 25, 2006).
3.32	4	In case the archive refuses a researcher access to the damaged record or file: a) The Archive offers the researcher a scanned copy of the record or file – 1 b) The Archive places the record or file in the list of 'records to be restored' and informs the	Answer: c) Score: 0	-

		researcher about the date of restoration – 0.75 c) The Archive does not provide information about the condition of the record or the file and restoration date – 0		
3.33	4	The Archive has a list of damaged records or files that cannot be provided and the researchers are informed about it beforehand: a) The Archive has such a list and	Answer: c) Score: 0	-
		provides it to the researchers – 1 b) The Archive has such a list but does not provide it to the researchers – 0.5 c) The Archive does not have such a list – 0		
3.34	4	The period of time defined by the subordinate legal act for the restoration of	Answer: c) Score: 0	-
		the damaged records or files is: a) 1 year or less - 1 b) more than 1 year - 0.5 c) Is not defined - 0		
3.35	1	Individuals that are unable to visit the archive personally can hire a proxy researcher:	Answer: b) Score: 0	-
		 a) The Archive has its own proxy researchers or can provide contacts of private proxy researchers – 1 b) The Archive does not provide such a service – 0 		
3.36	1	In case if the answer to the previous question (N3.35) is positive:	-	-
		 a) Individuals interested in using the archive remotely can select any proxy researcher they like – 1 b) Proxy researchers are selected by the Archive – 0.25 		
3.37	4	Publication rights and terms:	Answer: a) Score: 4	-

a) Publication of the archival records
is free and the responsibility to
mention the Archive lies with the
author – 1
b) Publication of archival records must be agreed with the Archive –
0.25

Maximum amount of points to receive in benchmark indicator group N3: 105

Amount of points relevant to the current archive: 84

Received points: 21.25
Percentage (%): 25.30%

Maximum points to receive in all benchmark indicator groups:	
Maximum amount of points relevant to the current archive:	225
Overall received points:	100
Percentage of overall openness:	44.44%

Evaluator's Name and Surname: N/A

Organization: N/A

Evaluation finished on: 03.10.2018

Signature: N/A